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Iain Phillips Chief Executive

12 September 2006

Dear Councillor,

I hereby give you Notice that a Meeting of the COMMUNITY SERVICES COMMITTEE will be held in the COUNCIL CHAMBER, CIVIC CENTRE, CROOK on WEDNESDAY, 20th SEPTEMBER 2006 at 6.00 P.M.

AGENDA

		Page No.
1.	Apologies for absence.	. ago . to:
2.	To consider the Minutes of the last Meeting of the Committee held on 19 th July 2006 as a true record.	Copies previously circulated
3.	To consider the appointment of Proper Officers in relation to infectious disease controls.	1 – 4
4.	To consider proposals made by Durham County Council to carry out a Waste Composition Analysis across the county.	5 – 6
5.	To consider a request from Tindale Allotment Association to create a community garden within the allotment site.	7 – 9
6.	To consider work undertaken to complete a gap analysis of the key lines of enquiry relating to Culture and Waste Management.	10 – 72
7.	To consider the proposed lines of internal communication within the Community Department.	73 – 77
8.	To consider the Audit Commission findings in relation to Public Sports and Recreation Services.	78 – 83
9.	To consider interim management arrangements in respect of the Service Contracts function. *	84 – 86
10.	To consider proposed staffing arrangements to allow the authority to respond to current regulations in relation to the management of asbestos and legionella. *	87 – 99
11.	To consider such other items of business which, by reason of special circumstances so specified, the Chair of the meeting is of the opinion should be considered as a matter of urgency.	

* It is likely that items 10 and 11 will be taken in the closed part of the meeting in accordance with paragraphs 1 and 3 of Part I of Schedule 12A of the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) Order 2006.

Yours faithfully

Chief Executive

Members of this Committee: Councillors Dobinson, Ferguson, Gale, Grogan,

Harrison, Hayton, Mrs Jones*, Kay, Kingston, Murphy*, Nevins, Perkins, Mrs. Pinkney, J. Shuttleworth, Stonehouse, Strongman and Zair.

*ex-officio, non-voting capacity.

Chair: Councillor Kingston

Deputy Chair: Councillor Nevins

TO: All other Members of the Council for information

Management Team

mi-Ring

20TH SEPTEMBER 2006



Report of the Strategic Director for Regeneration and Environment **APPOINTMENT OF PROPER OFFICER**

purpose of the report

1. To seek Members' approval for individuals to act on behalf of the Council.

background

- 2. The Council has a duty to receive notification of infectious diseases under the Public Health (Control of Diseases) Act 1984, to carry out the appropriate investigations and, where necessary, to take appropriate action. In order to carry out these duties it is necessary for the Council to appoint a proper officer to advise the Council on health matters and to issue appropriate notices.
- 3. The Council has traditionally appointed to this position such person or persons as recommended by the appropriate Health Authority.
- 4. The Council is also required to appoint a proper officer to act in relation to infectious disease controls under the National Assistance Act 1948 and the National Assistance (Amendment) Act 1951.
- 5. Since the Council's Annual Meeting when the proper officer and deputies were appointed, there have been a number of changes at the Health Protection Agency (HPA).

proposal

6. The Health Protection Agency has notified the Council of the person they would recommend to be appointed to this role and a list of deputies to act in her absence. It is proposed that Members accept the nomination from the HPA.

financial implications

7. There are no financial implications as the nominated officers are employed by the HPA.

legal implications

8. The Council has a legal duty to appoint a proper officer to act on their behalf.

human resource implications

9. There are no human resource implications.

it implications

10. There are no IT implications.

crime and disorder implications

11. There are no crime and disorder implications.

timescale

12. The appointments would replace those appointed at the Council's Annual Meeting.

conclusion

13. The appointment of a proper officer and deputies will enable the Council to meet its legal duties.

RECOMMENDED

- (i) that the person list in Part A of Annex 1 be appointed as proper officer in relation to the legislation listed in Annex 2.
- (ii) that the persons listed in part B of Annex 1 be appointed as deputies to act specifically for or in the absence of the proper officer in relation to the legislation listed in Annex 2.

Officer responsible for the report Bob Hope Strategic Director for Regeneration &

Environment Ext. 264

Author of the report

Tom Carver Head of Public Protection Ext. 377

PART A

Dr. Roberta Marshall, Director, County Durham and Tees Valley Health Protection Agency.

PART B

- Dr. Ian Holtby, Consultant in Communicable Disease Control
- Dr. Deborah Wilson, Consultant in Communicable Disease Control
- Dr. Michael Grandey, Consultant in Communicable Disease Control
- Dr. Kirsty Foster, Consultant in Communicable Disease Control
- Dr. Meng Khaw, Locum Consultant in Communicable Disease Control
- Dr. Russell Gorton, Consultant Regional Epidemiologist

ANNEX 2

SCHEDULE OF PRINCIPAL ACTS

National Assistance Act 1948 National Assistance (Amendment) Act 1951 Public Health (Control of Diseases) Act 1984

20TH SEPTEMBER 2006



Report of the Strategic Director for the Community WASTE COMPOSITION ANALYSIS

purpose of the report

1. To advise Members of a proposal by Durham County Council to carry out a Waste Composition Analysis for the county.

background

2. There is an identified need to carry out an analysis of the composition of household waste every few years to identify changes in the composition of that waste.

proposal

- 3. Durham County Council proposes to implement the Waste Composition Analysis throughout the county by asking its contractor, Resource Futures, to take samples and analyse the composition in spring, summer, autumn and winter periods over two years. In Wear Valley this will involve samples being taken from 50 properties immediately prior to their normal weekly refuse collection or fortnightly recycling collection.
- 4. Resource Futures will identify five property types and take samples from ten properties of each type. The vehicles collecting the samples will be clearly marked as carrying out Household Waste Analysis and the operatives involved will carry identity cards.

financial implications

5. There are no financial implications.

legal implications

6. There are no legal implications.

human resource implications

7. There are no human resource implications.

it implications

8. There are no IT implications.

crime and disorder implications

9. There are no crime and disorder implications.

timescale

10. Durham County Council propose to start the analysis in October 2006 and the last sample will be taken in August 2008.

conclusion

11. The analysis will be carried out both before and after the introduction of the twin bin refuse/recycling service within Wear Valley. It will therefore provide guidance on the success of the new service to this authority and may well also identify the potential for further recycling.

RECOMMENDED

1. Wear Valley District Council support this programme of analysis and that its officers offer the necessary guidance on properties and collection days.

Officer responsible for the report
Michael Laing
Director of Strategic Community
Ext. 281

Author of the report
Dave Richardson
Acting Head of Service Contracts
Ext. 453

20TH SEPTEMBER 2006



Report of the Strategic Director for the Community TINDALE CRESCENT COMMUNITY GARDEN

purpose of the report

1. To seek approval to enter into an agreement with the Tindale Allotment Association in partnership with the Auckland Gate Centre to create a Community Garden within the allotment site.

background

- 2. Members will recall a committee report to seek approval for the self-management of allotment sites for two allotment associations, Foundry Fields and Victoria and Rosedale on 1st June 2005 and subsequent report on 25th January 2006, to formalise the legal agreement.
- 3. Self-management of allotments is a new way of managing allotments within Wear Valley. Community gardens are a further option in how allotments can be used. They are established at many allotment sites across the country, but this request is the first for Wear Valley.
- 4. In this case a Community/Co-operative Garden is defined as that which is run by the community as a non-profit making organisation which will provide fresh fruit and vegetables for its members.
- 5. We have been informed by the National Association of Allotment and Leisure Gardeners (NAALG) that a community garden/co-operative falls within the scope and definition of an allotment garden in the Smallholdings and Allotments Act 1908 Sections 27(5) and 27(6) Provisions as to Letting of Allotments:
 - 27(5) "If at any time an allotment cannot be let in accordance with the provisions of this Act and the rules made thereunder, the same may be let to any person whatever at the best annual rent which can be obtained for the

same, without any premium ..., and on such terms as may enable possession thereof to be resumed within a period not exceeding twelve months if it should at any time be required to be let under the provisions aforesaid"

27(6) "A council shall have the same power of letting one or more allotments to persons working on a co-operative system or (of letting or selling) to an association formed for the purposes of creating or promoting the creation of allotments as may be exercised as respects small holdings by a county council"

- 6. Like a lot of allotment sites, Tindale Crescent Allotments has, in the past, suffered a degree of dereliction. Where plots have been vacant for a long period of time, they have been the subject of fly tipping and have become overgrown.
- 7. The Auckland Gate Centre, a centre for adults with disabilities operated by Durham County Council, started out with one allotment garden at Tindale to provide training opportunities for people with a learning disability. The scheme which was successful was expanded in 2000 to five plots in total providing a range of gardening activities for up to 20 people. Funding ceased in 2002, which lead the Auckland Gate Centre to consider working in partnership with the community. Initial partners included Wear Valley District Council, Durham County Council, Sure Start, Green Start, Groundwork West Durham and the Local Education Sector. The aim was to develop and maintain a well-organised thriving community garden and tots plot.
- 8. More recently British Trust Conservation Volunteers (BTCV) has been working along side the community and service users on a "Green Gym" project to improve individuals' health and the environment.
- 9. The partners aim to set up a Community Garden/Co-operative over the five allotment plots currently rented by the Auckland Gate Centre. Produce, which has been grown, will be sold to members of the co-operative and income used to further the aims of the co-operative, i.e., to buy more seeds and essential tools.
- 10. Consultation with the Council's Planning Officers has established no planning permission on change of use would be required. Planning permissions would only need to be sought if new structures were to be built on site.

proposal

11. It is proposed that Wear Valley District Council works with the partners by providing a small minimum amount of officer time to introduce the community garden to Tindale Allotments.

financial implications

12. There may be a small loss of rent revenue if the association and the cooperative request to set aside any of the allotment plots for a wildlife garden or sensory garden, etc., but no plans have been put forward so far for this.

legal implications

13. There are no further legal implications as the community garden/co-operative falls within the appropriate section of the Act listed above.

human resource implications

14. Officer time to attend the meetings.

it implications

15. There are no IT implications.

crime and disorder implications

16. There are no crime and disorder implications.

timescale

17. It is hoped to have the community garden set up in the Spring/early Summer of 2007.

conclusion

18. Auckland Gate Centre has been working with service users and partners for a number of years to provide physical and psychological benefits to users of the Auckland Gate Centre. They now wish to further their work within the Association to create Community Garden/Co-operative.

RECOMMENDED

that Members duly authorise officers to work with the Association and for creation of a Community Garden/Co-operative for the benefit of community.

Officer responsible for the report Michael Laing Strategic Director for the Community Ext. 281 Author of the report
Andrew Frankcom
Acting Head of Community & Cultural
Services
Ext. 221

20TH SEPTEMBER 2006



Report of the Strategic Director for the Community

KEY LINES OF ENQUIRY - CULTURE AND WASTE MANAGEMENT

purpose of the report

1. To update Committee on work done to complete a gap analysis of the Key Lines of Enquiry (KLOEs).

background

- 2. The Audit Commission, following a review of Local Authority performance inspection practices introduced the Key Lines of Enquiry (KLOE's) in 2004. The KLOE's set out detailed questions about performance.
- 3. The inspectors base their judgement on services on two key questions:
 - Judgement 1 'How good is the service?' with a score of excellent, good, fair or poor given.
 - Judgement 2 'What are the prospects for improvement?' with a score of excellent, promising, uncertain or poor given.
- 4. The KLOE's for the Strategic Communities department are:
 - Culture and Leisure named 'Culture'
 - Environment KLOEs:
 - Planning
 - Natural Environment
 - Trading standards and Environmental Health
 - Transport
 - Waste Management
- 5. KLOE's contain a number of key questions regarding the service and descriptions of a service that provides above the minimum requirements and

one which describes a service providing only the minimum requirements for users.

6. The full KLOE sets are available on the Audit Commission website: Culture and Leisure KLOE

http://www.audit-commission.gov.uk/kloe/culturekloe.asp

Environment KLOEs

http://www.audit-commission.gov.uk/kloe/environmentkloe.asp

proposal

- 7. Staff in the Strategic Communities Department have been working on a gap analysis of activity against the KLOE criteria.
- 8. This work will contribute to the development of a new service plan for the department by identifying areas for improvement. From this, action plans, detailing key milestones and targets will help the department to deliver its service objectives.
- 9. Annex 3 shows the gap analysis of the KLOE for Culture.
- 10. Annex 4 shows the gap analysis of the KLOE for Waste Management.

key findings - culture

- 11. Some of the key issues highlighted in Annex 3 are as follows:
- 12. Access, customer care and user focus
 - Need to better use knowledge about customers across all services
 - Not all services offer convenient access for users
 - Need to better publicise service standards
 - More consultation required with non-users
 - No policy covering approach to diversity

13. Diversity

- Deliver training on up-to-date diversity issues
- Need to develop a framework for reviewing service policies and procedures
- 14. Service outcomes Healthier communities
 - Services are targeted at areas of particular need e.g. obesity/mental health
 - Services contribute to national targets for healthy living and health improvement evidence of increased participation in activities
- 15. Service outcomes Safer and stronger communities
 - CPAC project aimed at young people and now has extended its ways of working with young people to include those at risk of offending
 - Co-ordinated approach to services through partnerships
 - Funding and staff resources needed to ensure the sustainability of programmes
 - Staff are part of the Crime and Disorder Partnership and the Anti Social Behaviour Task Group
 - Intergenerational work with sports clubs to promote relationships between young and old
- 16. Service outcomes Economic Vitality
 - Opportunities for young people and volunteers to become qualified through sports depends on access to funding
 - Service is meeting targets of improving educational and employment opportunities for school leavers

17. Value for Money

- Greater analysis of cost benchmarking needed
- Training for budget holders required

18. Track record

- Service changes have had clear benefits for users but unable to evidence all
- Some areas have no BVPIs, with targets set by providers of external funding
- Need to create local Performance Indicators to monitor service and customer satisfaction
- Need to develop learning networks e.g. peer reviews
- Evidence of VFM with standards being maintained while resources have been reduced
- Need for a clear focus on VFM to be evident in strategic decision-making and day to day management

19. Performance Management

- Need for longer term plans
- Consultation activities are not consistent
- Need to improve communication to staff at all levels
- Leadership has suffered due to staff turnover problems
- Efficiency could be improved by re-investing surpluses

20. Capacity to improve

- Better use is being made of ICT e.g. within leisure centres
- Recognise need to move forward with the corporate restructure and deliver forward planning
- Improvements needed to PDPs and training
- Priorities are not mainstreamed in terms of CPAC work and the Health Agenda
- Procurement decisions based on quality as well as cost considerations

key findings – waste management

- 21. Some of the key issues highlighted in Annex 4 are as follows:
- 22. Access, customer care and user focus (Generic)
 - Approach to customer care is inconsistent training required for front line staff
 - Inconsistencies of frontline staff knowledge
 - Not all offices/depots are DDA compliant
 - Need to implement local performance indicators to improve monitoring of frontline services
 - Need to improve publicity of performance information and improve community engagement
 - Standards need to be clearer and better publicised

23. Access, customer care and user focus - Waste Collection

- Excellent user access to information
- Need to improve staff knowledge and customer focus in the recycling service

- 24. Access, customer care and user focus Street Cleansing
 - Good range of options for users to report incidents
 - Need to improve complaints management
- 25. Access, customer care and user focus Hazardous waste
 - Offer good range of services for waste disposal
 - Need to improve awareness of services within the community
- 26. Access, customer care and user focus Waste disposal
 - Recycling banks are not accessible to all
- 27. Diversity (Generic)
 - Knowledge of service user profile is not consistently used
- 28. Diversity Waste collection
 - Need to improve customer awareness of charging schemes
- 29. Diversity Street Cleansing
 - Unable to demonstrate a fair and equitable service is being delivered
- 30. Service outcomes (Generic)
 - Evidence of strong partnership working delivering good outcomes for users
 - Effective at meeting local, regional and national objectives
 - High customer satisfaction
- 31. Service outcomes Waste collection
 - Customer satisfaction is high
 - Need to further develop facilities for waste storage
- 32. Service outcomes Street Cleansing
 - need to raise customer awareness of service
 - review of and publicity of standards required
 - need to implement new powers under the Clean Neighbourhood Act 2005
- 33. Service outcomes Hazardous waste
 - Clear policies on disposal of hazardous waste
 - Need to improve publicity around dealing with hazardous waste
- 34. Service outcomes Waste Hierarchy
 - Need to better promote furniture re-use schemes
 - Need to continue with recycling educational campaigns
- 35. Service outcomes Waste Disposal
 - Need to review the effectiveness of the permit scheme

36. Value for money

- Recycling system is not cost effective
- Street cleaning costs compare favourably through benchmarking
- Wheeled bin system is an example where capital spending decisions applied a long term focus and the project was delivered on time and within budget
- Modern procurement methods are applied
- Introduction of an alternate weekly collection scheme expected to provide VFM through lower costs and increased benefits for users
- Need for systematic monitoring of Value for Money.

37. Track Record

- Can evidence that changes to services have delivered service improvements
- Improvements in BVPI performance
- Resources are used effectively and outcomes represent Value for Money

38. Performance Management

- Service has clear, challenging and robust aims for the future
- No consultation with public on service plans
- Proposals for meeting efficiency targets are SMART
- Better communication needed to convey the effectiveness of leadership to staff
- Need to systematically monitor costs and undertake benchmarking and arrange visits to beacon authorities to ensure continuous improvement
- Risk management strategy is reviewed annually

39. Capacity to improve

- Need to reduce the amount of agency staff and replace with experienced staff with knowledge of the local area
- Need to recommence PDPs and learn from staff through surveys
- More engagement required with young people
- Need to establish customer consultation activities
- Need to secure external funding to support services e.g. by recruiting a Recycling Officer

next steps

40. Annexes 3 and 4 are a first draft of the KLOE gap analysis. A senior management team has been established and part of its work will be to assess and develop the gap analysis. For example, the actions identified for excellence can be better defined once best practice has been identified against which the service can be compared. Timescales and resource implications can also become more focussed through this forum.

financial implications

41. The gap analysis will help the department focus on issues affecting Value for Money and highlight areas for improvement.

legal implications

42. The gap analysis will help the department focus on its legal duties and highlight areas for improvement.

human resource implications

43. The gap analysis will help the department focus on its personnel issues and highlight areas for improvement,

it implications

44. The gap analysis will help the department focus on its IT requirements and highlight areas for improvement.

crime and disorder implications

45. The gap analysis will help the department focus on crime and disorder issues and highlight areas for improvement.

timescale

- 46. An update on progress will be reported at the next meeting of Committee.
- 47. Once complete, the gap analysis will be reviewed on a quarterly basis.

conclusion

- 48. The department has started work on producing a gap analysis of the KLOEs for Culture and the Environment.
- 49. Once complete, the gap analysis will feed into the development of a new service plan. It will also contribute to the development of communication and performance frameworks for the department.

RECOMMENDED

- 1. Committee recognises the progress made towards producing a gap analysis of the KLOEs and the implications for service development.
- 2. Committee instructs the Strategic Director for the Community to continue to work with service managers to complete the gap analysis.

Officer responsible for the report
Michael Laing
Alex Smith
Strategic Director for the Community
Ext. 281

Author of the report
Alex Smith
Service Development Officer
Ext. 461

ANNEX 3

KLOE - Culture- Access, Customer Care and User and/or Community Focus

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.1 Are the needs of citizens and users at the heart of the design and delivery of the service now and in the future?	U - Service improvements do not take place across all services. There is a definite need for improvement for services to use a reasonable range of information including the ethnicity, vulnerability and disability of users.	Improve services to be more user- focused. To consult more with non-users as well as service users.	Ongoing	Practice	Head Community & Cultural Services
2.2 Is the service accessible, responsive and based on a robust understanding of local need?	U - Not all services are in appropriate locations and opening times convenient for users, but services can be booked by remote means i.e. website	Need to publicise the means of accessing and booking services ie. by website, e:mail to improve the take up on this.	Ongoing		Webmaster
2.3 Are service standards clear and comprehensive and have users been involved in setting them where appropriate?	U- Service standards do exist in the form of a Customer Charter at the Leisure Complexes but this is not well publicised for other facilities such as the bowling greens in parks and for sports development activities, CPAC activities etc.	To publicise service standards for all cultural and leisure services, to ensure they are comprehensive, well known and clear to users and the public, including translation and interpretation where necessary.	Ongoing		Head Community & Cultural Services
2.4 Are there appropriate arrangements for consulting, engaging and communicating with users and non-users?	U- Users participate in consultation and barriers of age, language, physical access and other impairments are minimised. However there could be a wider range of mechanisms for involving both users and non-users. There are arrangements involving children, young people and older people but their views are not proactively sought.	Need appropriate arrangements for consulting and engaging with non users ie. Focus Group, Questionnaire.	Ongoing		Head Community & Cultural Services

KLOE - Culture- Diversity

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
<u>2.5</u>	U - The service understands it's	To have a consultation programme	Ongoing		Head Community &
Does the delivery of the	local community and makes use of	with users and non-users ie.			Cultural Services
service embrace equality,	census and other information but	marginalised groups such as rural			
diversity and human rights	feels it is not consistent across all	residents, ethnic minorities,			
and ensure that all users, or	aspects of services.	disabled etc.			
potential users, have fair					
and equal access?	It is felt that marginalised groups are	To advertise projects such as	Ongoing		Staff responsible for
	not confident that their voices are	WOW and the Legacy Gyms more			projects
	heard, in particular residents of the	to include marginalised groups or			
	Dales area, where facilities are fewer.	give non-users the opportunity to			
	However, there are projects in place	use.			
	to react to this, such as the WOW				
	project operating throughout the				
	district including rural areas.				
	All managers and staff have received	Update diversity training to all	Ongoing		Staff Training &
	diversity training to ensure that	staff.			Development
	service delivery does not				Officer/Head
	discriminate.				Community &
					Cultural Services
	There is a need to review service	Regularly review service policies	Ongoing		Head Community &
	policies and practices and implement	and procedures and compile a			Cultural Services
	policies where necessary ie.	check list of criteria/considerations			
	Equalities and Human Rights	to check before applying decisions			

KLOE - Culture- Service Outcomes

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best	Resource Implications
2.6	(E=excenent; U=uncertain)		umescale	practice	implications
Is the organisation	E				
delivering what it	The Arts Development programme is	Participation in self review as part	2006/7	IdeA Arts at the	Officer time
promised to?	supported through a partnership	of Arts at the Strategic Centre	2000/7	Strategic Centre	required for IdeA
promiseu to:	agreement between Wear Valley District	process. Wear Valley District		offers a toolkit	Arts at the Strategic
	Council and the Arts Council of	Council has been asked to		showing examples of	Centre review in
	England. The partnership agreement	undergo an Arts at the Strategic		best practice for	2006/7.
	identifies strategic priorities for the	Centre self review in 2006/7,		arts development –	
	service, which are reviewed annually as	through a process developed		rather than	
	part of the partnership agreement.	through IDeA and Arts Council.		advocating for a	
		This review will inform service		formal peer review.	
	The Arts Development programme is	development.			
	proactive in supporting partnerships				
	with public and voluntary sector				
	organisations. Key partnerships for the				
	Arts Development function are shown				
	below –				
	Partnership with the Arts Council of				
	England, North East, to support the				
	Wear Valley District Council Arts Development programme and work				
	addressing County Durham priorities				
	through the County Durham				
	Strategic Arts Officer Group				
	• The Elements touring programme –				
	partnership with Durham County				
	Council and District authorities				
	• The Highlights touring programme –				
	partnership involving Durham				
	County Council, Cumbria County				
	Council and District authorities.				
	• the North Pennines Storytelling				
	Festival – partnership involving				
	District authorities in the North				
	Pennines Arts Working Group				

The District Arts Development programme also engages with organisations including – • Bishop Auckland Town Centre Forum – to promote and deliver events and projects • Durham County Council to support the exhibition and performing arts programme at Bishop Auckland Town Hall • Durham Dales NHS Primary Care Trust to deliver the Good For The Soul programme as part of their Healthy Living Centre programme • The Forge – Arts in Education Agency for Durham and Sunderland and local schools • Bishop Auckland College to promote out of school hours performing arts activity • Wear Valley and Teesdale COSIP (Co-ordination of Social Improvement Programmes) group • Voluntary groups and organisations e.g. Willington Youth Theatre Group, Glenholme Youth and Community Centre, The Weardale Society Several activities supported through Arts Development funding focus on provision for children and young people and are informed the Event Centre.	programme also engages with organisations including — • Bishop Auckland Town Centre Forum - to promote and deliver events and projects • Durham County Council to support the exhibition and performing arts programme at Bishop Auckland Town Hall • Durham Dales NHS Primary Care Trust to deliver the Good For The Soul programme as part of their Healthy Living Centre programme • The Forge — Arts in Education Agency for Durham and Sunderland and local schools • Bishop Auckland College to promote out of school hours performing arts activity • Wear Valley and Teesdale COSIP (Co-ordination of Social Improvement Programmes) group • Voluntary groups and organisations e.g. Willington Youth Theatre Group, Glenholme Youth and Community Centre, The Weardale Society Several activities supported through Arts Development funding focus on

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
2.5	(E=excellent; U=uncertain)		timescale	practice	Implications
2.7 Is the service effective at meeting, local, regional and national objectives? - Healthier Communities Current position - excellent	Health improvement services are targeted at areas of particular local significance i.e., cardiovascular disease, overweight/obesity, mental health. Exploiting external partnerships and funding has facilitated more health specific activity programmes resulting in expanded service delivery and service improvements. There is evidence of increased participation and of user choice Increased working with health professionals has provided service users with a high level of expertise to enable them to make informed choices about lifestyle changes and healthy living.	To sustain current levels of delivery alongside primary health care providers, further revenue funding is required - the demise of some external funding will prove challenging not only to current service delivery but also to future service development.	Ongoing	National Quality Assurance Framework for Exercise Referral Systems (DoH, 2001) Effective partnerships by local government and the NHS have led to effectively addressing health inequalities and reflecting local needs.	Sustained investment - i.e., replacement/ reallocation of existing resources needed to sustain current level of service
	The Council provides the following other services which contribute to national targets for healthy living and health improvement – i.e., Walking the Way to Health (externally funded project), Sports Club Development Officer (externally funded project), Community Physical Activity Coordinator Project (externally funded project), WOW Project (externally funded project). All of these projects are involved in increasing physical activity opportunities for communities. All projects can evidence increased participation in activities. These projects rely heavily upon external funding from Sport England and other funders.		Ongoing Funding expires March 2008	Investors in Volunteers TAES Countryside Agency - 'Walking the e Way to Health' Quality Mark The scheme has been awarded a 3 Heart Award	Funding needed to continue programme. Officer time to manage the programme

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
	The Arts Development programme	Good For The Soul has relied on	Seek external	Good For The Soul	Officer time to seek
	supports the Good For The Soul	significant external funding. The	funding to	has been included in	external funding to
	programme. Good For The Soul works	programme became active in	support Good	Northumbria	sustain arts in health
	with adults at risk of or suffering from	November 2003 and will conclude	For The Soul	University's overall	initiatives, such as
	mild to moderate mental ill health in	in 2007/8, unless external funding	in 2007/8	evaluation of the	Good For The Soul.
	Wear Valley and Teesdale Districts.	can be secured. Failure to replace		Durham Dales NHS	
	The project is one element of the	external funding will impact on		Healthy Living	
	Durham Dales NHS Primary Care	Arts Development impact on		Centre programme.	
	Trusts Healthy Living Centre	health priorities.		Good For The Soul	
	programme, funded through Big			has commissioned	
	Lottery. Project development was			independent	
	informed by the foot and mouth			evaluation through	
	outbreak and the risk of rural isolation.			funding provided by	
	Good For The Soul includes a			the Arts Council of	
	community based arts programme			England.	
	delivered in community venues. The				
	programme is delivered primarily to				
	targeted groups by professional artists				
	and offers opportunities to develop new				
	skills, gain confidence and enjoy positive				
	social interaction. The programme is				
	promoted through a dedicated web-site				
	to encourage access. The project				
	provides attributional value to				
	PSA's/NSF's and other Floor targets:				
	National Floor Target DH PSA/LNRS				
	Floor Target – By 2010, reduce the				
	inequality. Starting with Local				
	Authorities, by 2010 to reduce by at				
	least 10% the gap between the fifth of				
	areas with the lowest life expectancy at				
	birth and the population as a whole.				
	Improve the outcomes of adults and				
	children with mental health problems				
	through year on year improvements in				
	access to crisis and CAMHS services,				
	and reduce the mortality rate from				
	suicide and undetermined injury by at				
	least 20% by 2010.				

			T
	• NSF – Long Term Conditions		
	(published late 04) Support and		
	services that help people with long		
	term conditions fulfil their own		
	responsibilities as partners, parents		
	and carers		
	• NSF – Mental Health, Standard One,		
	Promote mental health for all,		
	working with individuals and		
	communities, combat discrimination		
	against individuals and groups with		
	mental health problems, and promote		
	their social inclusion.		
	• Economy – National Floor Target,		
	LNRS floor targets - Assist in a		
	process of increasing the employment rates of disadvantaged areas and		
	groups		
T .	I .		i

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.7	(L-excelent, o-uncertain)		timeseure	pruetiee	Implications
Is the service effective at	E				
meeting, local, regional	The CPAC project aims to deliver	External funding or mainstreaming	Ongoing	TAES	Funding needed to
and national objectives?	diversionary activities aimed at young	the posts involved in this delivery	Funding		continue programme
and national objectives.	people at risk of offending or those	will ensure the sustainability of the	expires		Officer time to
- Safer and	who have offended. The project also	programme. It is unlikely that a	March 2008		manage programme
Stronger	now works in partnership with the	legacy can be left with local people	March 2000		manage programme
Communities	Positive Futures Project, a Home	and volunteers to deliver this kind			
Communities	Office programme which targets the	of programme (i.e., working with			
Current position -	top 50 young people in an area who	such vulnerable and volatile young			
excellent	have been referred by a number of	· ·			
excellent	agencies – police, connexions, youth	people)			
	offending. Those staff involved in the				
	delivery of this work understand the				
	role they play in the Council's				
	objectives relating to safer and				
	stronger communities.				
	Partnerships with referring agencies				
	mean that there is a co-ordinated				
	approach to services in the district.				
	Work is also co-ordinated through the				
	COSIP group (Co-ordination of social				
	inclusion projects)				
	inclusion projects)				
	The project works towards the				
	Council's vision on reducing anti –				
	social behaviour .				
	The project also contributes to these				
	policies; North East Regional Action				
	Plan for Physical Activity (Sport				
	England 2004), Every Child Matters				
	(DCMS 2003) and the five outcomes,				
	Respect Action Plan (2006)				

Children and young people feel positive about safety and accessibility issues. This is evidenced by the increased participation rates in projects and also by the return visits from young people and children involved in the projects.		
The projects involved in this service work in partnership with a number of organisations and partnerships, this is evidenced by the number of opportunities and projects delivered. An example of this is the work of the Sports Club Development Officer which is in partnership with 2D the Volunteer Agency. This is a joint role which aims to increase the number of sports club and quality of sports clubs but also to assist in the identification		
and development of volunteers. As the ethnicity of the area is mainly white (English) there is not a big emphasis placed on direct event s for other ethnicities. However, work has been done involving other races to develop an understanding and awareness with young people of other cultures.		
Cultural Services sit on the Crime and Disorder Partnership and also the Anti Social Behaviour Task Group. Because of the work with Positive Futures, young people can be targeted through a referral mechanism from a number of agencies. Services/activities can then be targeted to meet the needs of the young person involved. This is		

	done with other agencies such as YIP, YES, BIP. There is also ongoing intergenerational work with sports clubs to promote relationships between young and older people and also a way of identifying volunteers This section also acts as secretariat for the Wear Valley Safety Advisory Group which exists to advise community groups and organisations on the safe way to organise events i.e., road closures, insurance etc. The Arts Development programme supports a variety of community based projects which offer positive diversionary activity. Multi cultural events are supported e.g. Fusion Factory World Music Project, Jack Drum Ramayana and Finn and Feathers projects – and efforts made to The Arts Development programme is represented at Wear Valley and Teesdale COSIP meetings, and programmes holiday based activities through PAYP funding when available.	Work in conjunction with Wear Valley and Teesdale COSIP group to inform Arts Development programme activity in this area.	Ongoing		Officer time
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KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
2.7	E				
Is the service effective at	Cultural Services fully understands its	Character appraisals are huge	Ongoing		
meeting, local, regional	contribution and provides	assets, however, this could be seen			
and national objectives?	opportunities for contributing to	as a DCC responsibility.			
	WVDC's corporate objectives by				
- Economic Vitality	making Wear Valley an attractive				
	place to live and work. Its special				
	events such as the 10k Road Race and				
	the Great North Walk have been				
	successful in bringing day visitors and				
	spend into the area, as an employer				
	WVDC on the Cultural Services side				
	offers employment opportunities in				
	leisure especially the entry route				
	through the Modern Apprentice				
	programme working with Bishop				
	Auckland College on the football				
	academy and the Modern Apprentices				
	demonstrate efforts towards workforce				
	development and have further				
	expanded our work in this area to				
	partner with education with NOF				
	sports halls in Bishop Barrington and				
	Wolsingham Schools. We have acted				
	as the funding provider to provide				
	grants for artists in Wear Valley and				
	the Tourism Section has assisted with				
	Wear Valley Food Festival, Antiques				
	Roadshow and support to Harperley				
	POW Camp. Further we have				
	provided healthy walks programmes				
	and published material to enhance				
	access to the countryside through				
	healthy walking.				

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
2.7	E				
2.7 Is the service effective at meeting, local, regional and national objectives? - Economic Vitality	(E=excellent; U=uncertain)	The Service should continue to signpost qualified support for creative industries to Arts Council of England.		Examples of good practice include Manchester, Leeds and Gateshead authorities.	To enable more sustained programming of events and activities which promote the District's heritage and creative industries significant additional funding would be required.
	provided by self employed artists resident in Wear Valley, which will have a limited impact on their self employment. However their business is not dependent on Arts Development				
	programme support.				

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
2.7	E				
Is the service effective at	As part of the CPAC project and the	Developing this part of the project	Ongoing	TAES	Funded through
meeting, local, regional	sports club development programme	can only be sustained if funding is			Sports Development
and national objectives?	there are opportunities for young	achieved to enable workers to			Revenue Budget &
T comming	people and volunteers to become	identify those young people to refer			external funders
- Learning	qualified in a number of areas. There are also opportunities for young	and by working with the Sports Club Development Officer to			
Current position -	people to be referred into further	identify club volunteers to access			
excellent	education and training using sport as a	courses.			
excellent	tool. This is mainly to assist young	courses.			
	people who have been turned off by				
	formal education, but find if they can				
	learn through something they enjoy				
	like sport learning is more enjoyable				
	and easier for them.				
	This work is done in partnership with				
	Bishop Auckland College, Sportscoach				
	UK, Durham Sport, Countryside				
	Agency, Learning Skills Council and				
	Running Sport.				
	As part of the WOW! Project and the				
	WOW! legacy programme there are				
	opportunities for members of the				
	community to become volunteers and				
	receive training to assist in the				
	supervision role required for the				
	community fitness suites				
	This meets local targets of improving				
	education and employment				
	opportunities for school leavers. It also				
	contributes to Every Child Matters				
	(DCMS 2003), North East Regional				
	Plan for Sport and Physical Activity				
	(Sport England 2004)				

District supports a variety of			
accredited and non-accredited	d learning		
opportunities accessible to res	sidents –		
e.g. Wear Valley District Cou	ncil Arts		
Development programme is c	urrently		
offering young people suppor	t in		
applying for Youth Arts Awa	rds		
(accredited by Trinity College	e) linked		
to performing arts provision	supported		
by Bishop Auckland College a	and has		
staged a youth drama summe	er school		
engaging 15 young people.			
Wear Valley District Council	co-		
ordinated a District wide per	forming		
arts pilot programme for you	ng people,		
involving all five secondary so			
Bishop Auckland College and	l outreach		
activity in 2005/6, supported to	through		
Neighbourhood Renewal Fun	ding.		
From 2003/4 to 2005/6 the Ar	ts		
Development programme ma	naged		
significant youth arts projects	s		
(Vocoder Vision and Iridesce			
Adolescents) focusing on prov	vision for		
young people outside of school	ol hours		
supported through external fo	unding.		
Wear Valley District Council			
fixed term Youth Arts Co-ord	linator		
posts to engage with young pe	eople		
across the District. Their act	ivities		
were normally delivered in			
partnership with statutory an	ıd		
voluntary sector agencies.			
Programmes primarily addre	essed NRF		
education floor targets.			

Other informal learning opportunities for young people have been supported through Lottery funding e.g. Youth Music projects.		
The District Arts Development programme works with Projects like Good For The Soul also offer adults opportunities to build their creative skills through workshop programmes led by professional artists.		

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
2.7	E				
Is the service effective at	The Cultural Services Section does	Complete Open Space and Play			
meeting, local, regional	contribute to more than basic	Strategies and invest in open			
and national objectives?	improvements, however, in order to state	spaces following the strategy and			
	that it is fully effective, improvements in	action plan.			
- Quality of Life for Local	the built environment in parks and open				
People	spaces do require more investment.	Reach a solution on the future of			
	Activities for young people cover a wide	leisure provision in Bishop			
	range from swimming development	Auckland and Crook with			
	through to CPACs although leisure	relevant partners.			
	facilities lack the ability to be fully				
	relevant to young people, i.e., not fit for	Undertake a Sport and			
	purpose. Leisure facilities performance	Recreation or Physical Activity			
	against CPA indicators unknown for	Strategy and produce action			
	Woodhouse Close Leisure Complex for	plan.			
	users 60 years plus is in the top quartile				
	of performance. There has been a				
	considerable amount of work with other				
	service providers in the educational,				
	health and children care services but a				
	review of our policy and strategy in this aspect would be necessary in order to				
	achieve excellent.				
	acmeve excenent.				
	We do not have responsibility for the full				
	scope of the service with regard to				
	children and young people, such as				
	libraries, museums, homework support.				
	However, we are currently writing a				
	Children's Play Strategy to be completed				
	by March 2007. Quality of natural				
	environment is excellent. With regard to				
	open spaces, strategy work requires				
	completing to move from U to E and to				
	fully understand what local view are.				
	Wear Valley currently has no quality				
	awards for its open spaces such as Green				
	Flag. Further, the Council has no				
	responsibilities for the built heritage.				

	The Service works with a variety of partners to contribute to the quality of life for many local people, particularly children and young people, through out of school provision. Provision is delivered on a project basis. Some aspects of provision, such as access to live			
	performance through the Highlights and			
	Elements touring schemes, are sustained			
	through partnerships– however more are			
	time limited and rely on external funding.			
	tunung.			
2.8	E			
What is user experience	Projects are monitored and evaluated			
of, and satisfaction with,	through a variety of methods.			
the quality of the service?	Questionnaires, word of mouth and			
4	interviews are amongst methods utilised			
	to gather information on user experience			
	and satisfaction. Standardised			
	questionnaires are not applied to			
	different projects. Because of the nature			
	of some of the services created and the			
	user groups (e.g., CPAC activities with			
	young people) it is not possible to conduct			
	formal user surveys. Action research for			
	Sport Action Zone activities to Durham			
	University is about to be completed.			

KLOE - Culture- Is the Service Delivering Value for Money

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
3.1 How do the organisation's costs compare to others, allowing for local context, performance and policy choices?					
3.1.1 How do the service costs compare with others?	U - Wear Valley District Council do make cost comparisons to other providers and to the quality of services. Also use APSE benchmarking to compare costs.	The reasons for the differences between providers to be used consistently to review cost effectiveness.	Ongoing		
3.1.2 What external local factors affect costs and how do adjusted costs compare?	No criteria				
3.1.3 Are cost s commensurate with service delivery, performance and the outcomes achieved?	E- There is a positive relationship between costs, as costs are high, but so are the range, level and quality of services provided. Further analysis of benchmarking information in order to identify where costs can be reduced				
3.1.4 Do costs and resource allocation reflect policy decisions?	E - High spending is identified and addressed effectively through effective monthly budget monitoring.	To implement training to all budget holders.	Ongoing		

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
3.1.5 Is accurate information on costs and services collected and is this used to decide priorities and strategically manage resources?	E - We have a laid out budget process which provides information on revenues, capital and savings. This is adhered and applied to service priorities within the Service Plan. Projects are generally completed on time and within budget. Policy decisions do not consistently reflect resource availability such as the Re-hab scheme.				
3.2 How is value for money managed, including through partnership and procurement and taking a long-term view?					
3.2.1 Are modern procurement methods and partnerships applied that result in demonstrable value for money and delivering outcomes that meet the needs of users and/or the community?	U - The Procurement Strategy, which reflects good practice has recently been written.	Communicate and train all budget holders on procurement.	Dec 06		Management

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
3.2.2 Do value for money considerations focus on the costs and benefits to the customer?	U - We have recent examples of delivering improving value for money. A Vending Service contract has been offered out to tender, although it is not complete yet.	Service users need to recognise that services have been designed to best meet their needs within the financial constraints. This can be achieved by customer consultation and marketing.	March 07		Management
3.2.3 Are management arrangements focused on value for money, and are they underpinned by robust mechanisms to drive and monitor progress, and review impact?	E - Financial procedures lead us to monitor cost effectiveness, such as the Gershon savings. We have processes for reviewing and improving value for money and use Performance Indicators also to do monitor, progress and review impact.				

KLOE - Culture- What is the Service Track Record in Delivering Improvement?

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
4.1					
Can the service evidence a	E - Changes have been implemented	To document changes and	Ongoing		Head Community &
record of effectively	from research conducted. An	improvements made against the			Cultural Services
implementing change that	example is that Sport England	Service Plans.			
has led to improvements in	conducted research into leisure				
service delivery?	facilities within Wear Valley and				
	results concluded that fixed leisure				
	facilities were less relevant to the				
	population of Wear Valley due to				
	rural isolation. This led to an				
	improvement in service delivery with				
	the implementation of the WOW				
	project (mobile gym) as it is inclusive				
	of the rural areas.				
	The previous Best Value Review on				
	Leisure Services showed				
	improvements and we also acted				
	upon results of the Best Value				
	Review, such as reducing costs on				
	leisure facilities over a period of				
	three years.				
	The changes made have had clear				
	benefits for service users, such as the				
	CPAC work and WOW project to				
	include the hard to reach groups.				

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
4.2	E - We can demonstrate sustained	To create local Performance	Dec 06		Staff responsible for
Can the service show that	improvements in many areas over a	Indicators to monitor service and			local performance
it has delivered significant	period of time. There is evidence of this	customer satisfaction.			indicators
improvements in outcomes	within the Business Plan. This specifies				
and key performance	the corporate objectives and how the				
indicators that would be	services contribute.				
experienced by users?					
	Some improvements include:				
	Employment of Inclusive Activator has				
	made links with a number of disabled				
	groups to comply with DDA.				
	groups to comply with 2211				
	Arts staff have carried out extensive				
	work with hard to reach groups, as well				
	as SLAM project.				
	Creation of 25 new Sports Clubs.				
	Creation of 25 new Sports Claus.				
	Broader engagement with CPAC				
	involvement, despite reduction in				
	resources.				
	Have evidence of a successful Events				
	Programme with the Great North Walk,				
	10K Road Race, Proms in the Park and				
	major coverage for WOW project.				
	We do not have KPIs from Government,				
	however there are some with the				
	externally funded services provided.				
	Evidence shows here that targets have				
	consistently been achieved. For example,				
	Exercise Referral/ Re-hab Scheme,				
	Walking the Way to Health, Positive				
	Futures programme, CPAC work and				
	WOW project.				

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
4.3 What is the direction of travel of key performance indicators over the last three years of this and comparable services?	E - Targets have improved. See above for evidence. The service can demonstrate that changes delivered have resulted in improved performance that compares well with other service providers.	To conduct more Peer Reviews to compare with other service providers.	Ongoing		Management staff responsible for services. Leisure Complex Managers.
4.4 Does the capacity and track record demonstrate improving value for money over time?	E - We do have evidence of improving value for money over time. The budgets have been reduced year on year, but levels of service and standards have been maintained despite less resources and finance. There has been capital investment in certain areas, such as lockers for the fixed leisure centres. This has taken into account the long-term interest of service users as it has made facilities more accessible to users. There has been partnership working on long-term investment and interest for users within Wear Valley to build two school sports halls at Wolsingham Comprehensive School and Bishop Barrington School.	There is a need for a clear focus on value for money to be evident in strategic decision-making and day to day management and review and for this to be documented.	Ongoing		Head Community & Cultural Services

KLOE - Culture - How Well Does the Service Manage Performance?

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
5.1 How good is the service's improvement planning?					
5.1.1 Does it have aims and priorities for the future that are clear, challenging and robust? Is the service aiming to improve the "right thingsthe things that matter most to users and communities and to address service delivery?	E - The Service Plan sets out a clear aim for the service, although they make clear sustainable outcomes, these are only over the next 3 years, so are not long term (5-10 years). User consultation within the service has developed its aims of the challenges and opportunities to include the views and needs of users now and in the future.	Aims need to be set out for the longer term (for the next 5-10 years) Need to review and update key strategy documents such as the Sport and Recreation Strategy or Physical Activity Strategy.	Ongoing		Head Community & Cultural Services Ongoing
5.1.2 Are aims and future plans co-ordinated, robust and deliverable?	The Pest and Swot Analysis identifies and indicates how the strengths and weaknesses in the service will be addressed. We have engaged with most service users, partners and stakeholders, however, this is not consistent throughout aims and plans. Targets, time scales and responsibilities are clear within the Service Plan.	To improve communication and involvement by all staff in Service Planning, and for this to filter down to the frontline staff within leisure centres by their line managers.	Ongoing		Head Community & Cultural Services and Line Managers

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
5.1.3 Does it have clear and robust proposals for meeting efficiency targets and improving value for money?	E - The service can demonstrate better value for money in its planning and delivery of service which can be seen in the Service Plan, reduced budget and improved services ie. CPAC work				
5.2 Are there arrangements and a culture in place to support continuous improvement?					
5.2.1 How effective is the leadership of the service?	U - Effective leadership has suffered a short -term problem because of staff turnover. Staff and managers have expressed frustration about the lack of leadership and that they are not enabled or empowered to perform to the best of their abilities. However, we do have a fair recruitment and selection policy and have a robust decision making process to tackle problems.	Staff require more information on vision and priorities for the service.	Ongoing		

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
5.2.2 Are effective performance management arrangements in place to drive and monitor progress, and review impact?	E - The organisation's staff are clear about their roles in performance management and have established plans and targets that are being met. It moves resources away from areas that are not priorities or where development is not needed.	Service plans need to be fully integrated. Plans must include tasks for the longer term and not just the short term, over 3 years. Long term planning to be fully developed.	Ongoing Ongoing		Head Community & Cultural Services
5.2.3 Are effective performance management arrangements in place to drive and deliver improved value for money?	U - The service does not re-invest surpluses to improve areas of need. However, managers have identified and pursued opportunities to reduce costs whilst maintaining or improving quality of service.	To improve efficiency by reinvesting surpluses to improve services.	Ongoing		Staff responsible for budgets/ investment
5.2.4 Does the service learn from high performing and other providers, user feedback and its own experience?	U - Although there are promising prospects for improvements, they are not across all services. It does not consistently use knowledge about performance to solve problems and does not really learn from other organisations.	Need to engage in wider benchmarking opportunities and Peer Reviews to learn more from high performing and other providers, user feedback and others' experience.	Ongoing		Head Community & Cultural Services

KLOE - Culture - Does the Service have the Capacity to Improve?

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
6.1 Does the service have access to the appropriate skills, tools and finances to deliver improvement?	U - The service is currently undergoing an organisational restructure. The aim of this is to put staff, skills, tools and finances in their correct places to deliver improvement. Whilst strategic objectives, roles and accountabilities have been created, there is uncertainty to manage with them.	To move forward with the organisational re-structure and deliver forward planning.	Ongoing		Head Community & Cultural Services
	There is improving use of ICT, evidence is shown with the installation of a new computer system within the leisure centres to bring about a more integrated approach within the services.	ICT to be used effectively to provide management with information about non- service users and potential users as well as users.	Ongoing		Leisure Complex Managers

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
6.2 Is there evidence of effective financial and human resource planning?	U - Training needs to be developed by Personal Development Plans and Appraisals and also through Service Plans. This is to show staff are valued and are enabled to develop their skills.	To recommence the PDPs for staff development.	Sept 06		
	Needs to be more staff consultation within financial and human resource planning.	To improve staff consultation.	Ongoing		
	Asset management is satisfactory and is moving towards an improved corporate approach. The service does not monitor its performance in relation to key equalities and other relevant legislation. This is relied upon corporately.	For the service to improve monitoring of equality and human rights issues in its policies, employment and service delivery.	Ongoing		
	Priorities are yet to be mainstreamed in terms of CPAC work and Health Agenda.	To mainstream priorities to include social inclusion, community safety and the needs of young people.	Ongoing		Head Community & Cultural Services
6.3 Is there a robust, modern procurement strategy to apply best practice to achieve improved value for money in priority areas, including working with partners?	E - We do not base procurement decisions solely on lowest cost options but on achieving greatest benefit to the public. Joint procurement with partners is actively pursued. We are partners with PCT and Technogym amongst others. We have a successful track record in attracting external funding.				

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
6.4 Is the service / organisation investing, and attracting inward investment appropriately to deliver improvement?	E - We secure external funding opportunities to support the delivery of Government and/or local service related priorities and strive to improve value for money. Again this is shown in the successful track record of securing external funding ie. WOW project, CPAC work, Exercise Referral Scheme, Walking the Way to Health.	To continually improve service investment.	Ongoing		Head Community & Cultural Services

ANNEX 4

KLOE - Waste Management Generic - Access, Customer Care and User and/or Community Focus

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.1 Are the needs of citizens and users at the heart of the design and delivery of the service now and in the future?	U - The approach to customer care is generally reasonable, however it is inconsistent, particularly with front line staff, such as Refuse Collectors and Street Cleaners.	All frontline and office based staff to be fully trained on customer care. For all staff to be made aware of the services and how they work.	Ongoing		Staff Training and Development Officer District Service Manager
		To show office based staff who deal with customer enquiries the depots, landfill site, problem areas for frontline services i.e. Fly tipping hot spots to be familiarised with the topography of the area to deal more efficiently with enquiries.	March 2007		District Services Manager
Is the service accessible, responsive and based on a robust understanding of local need?	U - There is inconsistency again with frontline staff being able to demonstrate a wide range of knowledge about the full range of enquiries they receive or how to access the necessary information. However services are easily accessible by a range of methods from telephone to internet, but these require more publication following consultation with service users, such the Customer Panel. Not all offices/depots are Disability Discrimination Act compliant. However, we do provide assisted collections on the refuse and recycling services for the elderly, infirm and disabled.	Tailor the above customer care training to the needs of this council and give frontline staff Awareness Training on how to access relevant information to help service users and have a knowledge of the enquiries they receive i.e. All frontline staff will be expected to know the contact number for the Civic Centre to inform service users. Also for NVQ s Level 1 or 2 to be completed on Customer Care according to their capabilities. To make all offices/depots DDA compliant.	Ongoing		District Services Manager/Staff Training and Development Officer

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.3 Are service standards clear and comprehensive and have users been involved in setting them where appropriate?	U - Standards are generally equal but schedules may differ to achieve that standard, there is a need for these standards to be monitored. The Street Cleaning standards are tailored to meet local need, which is shown in the good standard of the BVPI 199 ratings.	To agree local area agreements with customer panel etc to establish expectations of the residents and of the council.	Ongoing		
2.4 Are there appropriate arrangements for consulting, engaging and communicating with users and non-users?	E - The key standards are our Performance Indicators and customers are aware of these as they are publicised. BVPI 199 monitors the standards of	To implement local Performance Indicators to improve monitoring the frontline services i.e. Missed Bins to effectively monitor standards on the Refuse Collection.	Oct 2006		All staff responsible for local Performance Indicators
	cleanliness and customer satisfaction of street cleaning. There is also consultation with the Residents Survey which is carried out every three years. A wide range of services and	To make the public more aware of the effort that is put into frontline services by regularly publishing information on street cleaning and refuse and regularly updating the web site.	Ongoing		As above
	information is offered via the internet and service requests can be submitted on line ranging from dog fouling complaints to ordering a bulky collection.	Improve the attendance at community groups and parish council meetings to resolve problems and increase levels of customer satisfaction.	Ongoing		As above

KLOE - Waste Management Generic - Diversity

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.5 Does the delivery of the service embrace equality, diversity and human rights and ensure that all users, or potential users, have fair and equal access?	U - There is an awareness of the service user base but is not consistent in making use of this information to meet the needs of those that require its service. Services are planned and delivered in a non-discriminatory way and there is evidence of the needs of service users being met, such as assisted collections for the disabled, elderly and infirm.	Customer Care Training to include equality and diversity for frontline staff and office based staff	Ongoing		Staff Training and Development Officer

KLOE - Waste Management Generic - Service Outcomes for Users and the Community

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.6 Is the organisation delivering what it promised to?	E - We have evidence of strong working across administrative boundaries that delivers good outcomes for users. Evidence of this is illustrated with the Refuse purchase, repair and maintenance to vehicles where we work with a neighbouring district. We have evidence to show we have worked with NEPO, a North East wide organisation, in particular with the purchase of the wheeled bins. We have worked with Teesdale and	Continual improvements on all services	Ongoing	practice	All staff responsible for Waste Management services.
	Derwentside district councils on the Recycling service with the Green Box Scheme. We have worked alongside a County Recycling group - Waste Smart.				
	We attend a North East Recycling Group. We are part of a Fly Tipping Forum, which is made up of the districts of the				
	We also attend a Waste Management benchmarking group and are part of the APSE benchmarking system on waste management.				
	The CPA analysis of relevant BVPIs shows performance above minimum standards across most relevant indicators i.e. Recycling				

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.7 Is the service effective in meeting local, regional and national objectives?	E - The service is effective in meeting local, regional and national objectives. Evidence of national objectives are the Recycling figures and these show we are satisfying local demand.	To introduce Alternate Weekly Collection Scheme to increase customer satisfaction levels and reduce waste.	Dec 2007		District Services Manager
2.8 What is user experience of, and satisfaction with, the quality of service?	E - Satisfaction with the services in general are high which is shown in the BVPI figures	Need drains for vehicle washers at refuse and street cleaning depots to improve environmental quality and reduce harmful chemicals.			Neighbourhood Management

KLOE - Waste Management Specific - Access, Customer Care and User and/or Community Focus

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.1 Are the needs of citizens and users at the heart of the design and delivery of the service now and in the future?	E - Separate pages on web site for various services such as bulky waste, recycling, garden waste etc Web site allows for on-line bookings for bulky waste and other queries.	Web site to be updated with response times for missed bins. Also to update the layout of the web site to include pictures, photographs and colours, not just text of information.	Dec 06	praetice	Web site Manager
2.2 Is the service accessible, responsive and based on a robust understanding of local need? - Waste Collection	U - Assisted Collections and Bulky Waste collections are available but standards are not clearly published.	To write a policy on Assisted Collections and Bulky Waste Collections to clearly publicise standards.	Dec 06		Neighbourhood Management
2.3 Are service standards clear and comprehensive and have users been involved in setting them where appropriate?	U - Service standards need to be more clear on refuse collection. They are very well publicised for recycling facilities and are available to all and accept a wide range of materials. Recycling banks do supplement kerbside collection.	Write a policy on Refuse Collections, which set out clear standards. Install extra Recycling banks/ Bring Sites in the Dales area to ensure more even distribution in	Dec 06		Neighbourhood Management
- Waste Collection	We do not collect Trade Waste.	the district? Investigate the possibility of implementing a Trade Waste collection service.	Dec 06		As Above

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.4 Are there appropriate arrangements for consulting, engaging and communicating with users and non-users?	E - excellent facilities available for communicating with users and non-users, via web site, Wear Valley Matters, literature distribution to all households, promotional events for recycling.	Dedicated staff to carry out promotional work similar to The Roaming Recycler Project in 2005.	Ongoing	practice	Environmental Project Officer
- Waste Collection	Recycling service needs improvements to service delivery, staff do not have a good knowledge of the areas they are working and are not customer focused.	Need fully trained Full Time staff, not agency staff.	Ongoing		Neighbourhood Management
	Time consuming at the Recycling Contractors.	Quicker turn around time at the Recycling Contractors by speaking to them.	Ongoing		Neighbourhood Management
2.4 Are there appropriate arrangements for consulting, engaging and communicating with users	E- Have wide range of methods of reporting cleansing incidents, i.e. telephone, in person, writing, website, e:mail etc	More advertisement of methods of reporting.	Ongoing		Neighbourhood Management
and non-users? - Street Cleansing	Litter and dog bins are well distributed and a survey of this is currently being undertaken to improve it.	To complete survey of bins to show where there is a need for extra bins etc	Oct 06		As Above
	Have extensive signs promoting actions to reduce litter and dog fouling and have visible enforcement present, via CSEO and Street Wardens.	Job sheets to be responded to within 7 working days and what actions have been taken to resolve the complaints.	Ongoing		
2.4 Are there appropriate arrangements for consulting, engaging and communicating with users and non-users?	E - We have means to appropriately dispose to electrical goods, clinical waste and tyres etc. We advise on the disposal of asbestos by referring to DCC.	Disposal of hazardous waste to be put on web site and advertised more for better understanding within the community.	Oct 06		Web site Manager/ Neighbourhood Management
- Hazardous Waste					

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.4 Are there appropriate arrangements for consulting, engaging and communicating with users and non-users?	U - Banks are old and rusty but checked weekly for cleanliness and tidiness. They are not accessible to wheelchair users and may not be very accessible to residents without vehicle access.	Recycling banks to satisfy DDA requirements and made more accessible.	Ongoing		Environmental Project Officer
- Waste Disposal	CA sites are owned and managed by DCC	N/A	N/A		

KLOE - Waste Management Specific - Diversity

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.5 Does the delivery of the service embrace equality, diversity and human rights and ensure that all users, or	U - There may be areas where the impact of charging for bulky waste and storage of bins has not been fully considered.	Review the refuse service to improve equality of delivery of services.	Ongoing		District Services Manager / Neighbourhood
potential users, have fair and equal access? - Waste Collection	The Furniture Re-use schemes are not promoted widely to reduce bulky waste being fly tipped in streets, for those who may be on low incomes to afford the bulky waste charges.	CRM calls to be monitored as to whether these schemes are brought to the attention of the public, as they are free of charge.	Ongoing		Environmental Project Manager
2.5 Does the delivery of the service embrace equality, diversity and human rights and ensure that all users, or potential users, have fair and equal access? - Street Cleansing	U - We are unable to demonstrate that the service provided is fair and equitable across the area.	To carry out assessment of the area and schedules used to establish a good service across the whole area.	Ongoing		Neighbourhood Management

KLOE - Waste Management Specific - Service Outcomes for Users and the Community

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.6 Is the organisation delivering what it promised to?	E - The waste collection service is reliable, bins are emptied when they are meant to be. Generally there is no residual mess left, however there are some hot spot areas in the district that are not always clean and tidy. We also have over-reliance on agency labour, which affects the level of service.	To employ three driver/loaders on the Refuse Collection service to make less need for agency staff. Also the Twin Bin service will be introduced in August 2007 which will also make less need to use agency staff as all the work force will be working on the Refuse.	Nov 2006	practice	District Services Manager/ Neighbourhood Management
2.7 Is the service effective in meeting local, regional and national objectives?	E - We operate a reasonable standard of performance as can be seen in BV90a where there is 90.1% satisfaction with the refuse collection service. Contractors collect all trade waste, so there is no need for integration with the street cleaning services	To continually improve recycling rates and reduce costs via the Twin Bin system.	Aug 2007		Neighbourhood Management
2.8 What is user experience of, and satisfaction with, the quality of the service? - Waste Collection	activities. Satisfaction with the Refuse service is high as can be seen in BV90a. The service enables people to dispose of waste effectively and efficiently. The Bulky Waste collection service has recently introduced a £5.00 charge to subsidise the cost of the service. There is a Waste Reception site in the East of the district and there are ongoing discussions with the WDA for a site in the West of the district to make the facilities more accessible to all and provide a more integrated service.	To set up a system of examination of plans proposed for development for facilities for waste storage. This would include scope within the plans for appropriate roads into developments, waste storage facilities at each property, access to the rear of properties and appropriate facilities for elderly residences, such as no steps. To do this we will liase with the Regeneration department on planning issues.	March 2007		District Services Manager

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
2.8	(E-excenent, O-uncertain)		timescale	practice	Implications
What is user experience of, and satisfaction with, the quality of the service?	The BV199 shows a reasonable level of cleanliness via the inspections. Hot spot areas for street cleaning	To improve levels of satisfaction by improving the standard and making residents more aware of litter issues via a range of methods	Nov 2006		Street Warden Supervisors
- Street Cleansing	issues such as fly tipping have been identified and are being dealt with. Cameras have been installed,	including promotions, campaigns and publications.			
	patrolling of areas, working in partnership with the Environment Agency and through promotional campaigns and an education programme.	There are also proposed enforcement powers for the Street Wardens to show that action is being taken to prevent and discourage littering and fly tipping.	Nov 2006		Street Warden Supervisors
	We have also been successful in reducing the number of abandoned vehicles over the past three years via working in partnership with the DVLA and the Police and also the Fire Service regarding arson and burnt out vehicles.	There are also new powers under the Clean Neighbourhood Act 2005, i.e. enabling authorised Officers to issue FPNs for wider issues such as graffiti and fly posting - these are to be implemented.	March 07		Street Warden Supervisors/ Neighbourhood Management
	We work in partnership with other organisations such as neighbouring local authorities to ensure that green spaces and land outside council control are managed properly.	The Fixed Penalty charge to be increased to £75 from £50 to act as a further deterrent for committing environmental offences such as littering.	Dec 06		Street Warden Supervisors/ Neighbourhood Management
	We work with Town Centre Management, the Environment Agency, Police, DVLA, vehicle contractors, Fire Service, Anti- Social Behaviour team, Street	Purchase of Graffiti Removal machine to improve the street cleansing service and the BV 199. (Resources are available for this)	Dec 06		District Services Manager
	Wardens and Groundwork West Durham, local schools and others regarding Enforcement issues, such as littering, fly tipping, dog fouling and abandoned vehicles.	All staff within the authority (including other departments and front line staff) to be made aware of the need to report issues ranging from broken street lights to dumped rubbish in the back street.	Dec 06		Neighbourhood Management

	We have also worked with The Princes Trust, DCC, Travelling Liaison Service and Parish Councils as well as other councils. Enforcement complaints regarding fly tipping are followed up usually within 24 hours, customer complaints are responded to quickly and customers are given feedback on actions taken to resolve the problem. Enforcement is properly resourced and we currently employ two Community Services Enforcement Officers. There are also proposals for FPNs to deal with wider issues such as graffiti and fly posting. More efforts are put into areas of deprivation, as there is a clear link between grime and crime.	This requires good communication within the council and for frontline staff to be given a memo about the telephone number to call to report any issues or incidents.		
2.8 What is user experience of, and satisfaction with, the quality of the service?- Hazardous Waste	E - Hazardous waste is dealt with appropriately, we have policies on disposing of refrigerators, TVs, florescent tubes, asbestos etc. We have publicised how to deal with different types of hazardous waste and the facilities available for disposing of it safely on the web site.	To use other methods of publicising how to deal with hazardous waste as well as the web site. This could be in the form of leaflets.	_Jan 2007	Neighbourhood Management/ Environmental Project Officer

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
<u>2.8</u>	U - Not aware of any work taking	Find out about BPEO and work	Ongoing		District
What is user experience of,	place to develop the BPEO	towards them.			Services
and satisfaction with, the	assessment.				Manager
quality of the service?					
	Levels of waste are increasing which	Alternative weekly collection	Jan 08		
- Waste Hierarchy	is evident against national statistics.	scheme should reduce levels of			
		waste going to landfill.			
	There are activities and services	Furniture Re-use schemes and	Ongoing		Environmental
	available to encourage waste to be	other services need to be supported			Project Officer
	re-used i.e. Furniture Re-use	and promoted by council /CRM			
	schemes, but these are not actively	staff. To monitor this.			
	supported by the council.				
	We do have evidence of successful	Dedicated team to continue	Ongoing		Environmental
	education campaigns to encourage	educational campaigns to maintain			Project Officer
	recycling etc. This is demonstrated	recycling targets.			
	by increased participation rates via				
	the Roaming Recycler project.				
	Composting facilities are available to	Could implement more garden	Dec 07		Neighbourhood
	all households.	waste bins or give residents home			Management
		composters.			
	Action is taken to recycle paper and				
	toners/cartridges but could be active	Increase recycling to include cans	Mar 07		Costs not
	in reducing/recycling more waste.	and glass.			available.
					Environmental
2.8					Project Officer
What is user experience of,	The Twin Bin scheme will reduce	To advertise the Permit Scheme	Mar 07		District
and satisfaction with, the	waste going to landfill and will	and consult with the WDA to			Services
quality of the service?	increase the waste being recycled.	consider the possibility of having			Manager
	Although we have no control over	permits available on site rather			
- Waste Disposal	the Civic Amenity sites we do work	than having to apply for them.			
-	in partnership with DCC and have				
	regular waste partnership meetings				
	with them.				

KLOE - Waste Management - Is the Service Delivering Value for Money?

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
3.1 How do the organisation's costs compare to others, allowing for local context, performance and policy choices?					
3.1.1 How do the service costs compare with others?	U - Refuse and Recycling costs are high compared to the Audit Commission web site, however there are changes to be implemented in 2007 to help reduce these costs.	The current Recycling system is not cost effective, so with the implementation of a twin bin system or alternative weekly collection scheme, the costs of the recycling vehicles will be eliminated. There will also be less need for agency staff, which brings high costs.	Dec 2007		District Services Manager / Neighbourhood Management
3.1.2 What external local factors affect costs and how do adjusted costs compare?	U - Costs are high for Refuse Collection and Recycling as above, however street cleaning costs do compare favourably to other organisations providing similar levels of services.	As Above	Dec 2007		As Above
3.1.3 Are costs commensurate with service delivery, performance and the outcomes achieved?	E - We believe there is a positive relationship between costs and the range, level and quality of service provided - reflected in high quality service, as described above.				

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
3.1.4 Do costs and resource allocation reflect policy decisions?	E - Resources have been allocated in accordance with policy decisions and are used to target and deliver organisational priorities. Areas of higher spending are in line with service priorities, which are the refuse and recycling services.	The current Recycling system is not cost effective, so with the implementation of a twin bin system or alternative weekly collection scheme, the costs of the recycling vehicles will be eliminated. There will also be less need for agency staff, which brings high costs.	Dec 2007		As Above
3.1.5 Is accurate information on costs and services collected and is this used to decide priorities and strategically manage resources?	E - Capital spending decisions are always taken with full information of their longer-term impact and mainly on time and within budget. For example the wheeled bin system was implemented in 2005 and completed on time and within budget. Policy decisions reflect resources available.	AAAGAA COURS			
3.2 How is value for money managed, including through partnership and procurement and taking a long-term view?					

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
3.2.1 Are modern procurement methods and partnerships applied that result in demonstrable value for money and delivering outcomes that meet the needs of users and/or the community?	E - Modern procurement methods are applied such as the Fuel Card system for the vehicles used on frontline services. Partnerships are also applied such as the partnership with NEPO, this results in demonstrable value for money. This is evidenced in the implementation of the wheeled bin system and will be used again in the next financial year with the allocation of Twin Bins, where NEPO will buy the stock and supplies on behalf of Wear Valley District Council.				
3.2.2 Do value for money considerations focus on the costs and benefits to the customer?	E - Value for money considerations focus on the benefits to service users, as can be seen with the proposals to implement a Twin Bin or Alternate Weekly Collection Scheme, which will replace the existing Green Box Scheme for recycling with another wheeled bin. This will reduce collection costs, make recycling easier for the customer and allow the customer to have increased capacity to recycle.	The Alternate Weekly Collection Scheme to be put into action for reduced costs and improved benefits to the customer.	Dec 2007		As Above

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
3.2.3 Are management arrangements focused on value for money, and are they underpinned by robust mechanisms to drive and monitor progress and review impact?	E - An Internal Review took place to reduce costs on refuse/recycling collection and to increase recycling rates in line with Government targets. A result of the service review was the introduction of a £5.00 charge for bulky waste collections, which gives the customer greater incentive to take the bulky waste items to a Household Waste Recycling Centre themselves, thus reducing our costs.	To have regular reviews of services provided to monitor progress on value for money.	Ongoing		As Above

KLOE - Waste Management - What is the Service Track Record in Delivering Improvement?

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
4.1 Can the service evidence a record of effectively implementing change that has led to improvements in service delivery?	E - The service can evidence a record of effectively implementing change that has definitely led to service delivery improvements. This is demonstrated in the introduction of a wheeled bin scheme to take over from a back door collection on black sacks. Other changes which have led to improved services are the Green Box Scheme and implementation of an Enforcement Officer to deal with environmental issues such as litter,	To implement a Twin Bin system to improve the Recycling service. To integrate the street cleansing and refuse services. The street cleansing vehicles to be fitted with bin lifts to collect missed bins on the refuse, to improve the integration of services.	Dec 2007 Oct 2006 Jan 2007		District Services Manager
4.2 Can the service show that it has delivered significant improvements in outcomes and key performance indicators that would be experienced by users?	E - There have been significant improvements on the following scores: BVPI 199 - Street Cleansing BV 82A - Total tonnage of household waste which have been recycled. BV82B - Percentage of household waste sent to be composted. BV84A - Number of kilograms of household waste collected per head. BV90A - Percentage of satisfaction with household waste collection	To continually improve the outcomes in key performance indicators. To create local performance indicators to monitor other services such as Fixed Penalties and reducing litter and dog fouling.	Ongoing Oct 2006		District Services Manager Staff responsible for local performance indicators
4.3 What is the direction of travel of key performance indicators over the last three years of this and comparable services?	E - The overall direction of travel of key performance indicators over the last three years is improving. See above	To improve the services / key performance indicators that compare less favourably, such as BV 86 (Cost of waste collection per household) This shows that the cost of collection has increased over the last three years.	Dec 2007		District Services Manager

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
4.4 Does the capacity and track record demonstrate improving value for money over time?	E - We have made effective use of resources and outcomes represent good value for money, such as the benefits of the wheeled bin system and the proposals for the Twin Bin scheme next year, which will reduce refuse costs.				

KLOE - Waste Management - How Well Does the Service Manage Performance?

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
5.1					
How good is the service's					
improvement planning?					
<u>5.1.1</u>					
Does it have aims and	E - We have clear, challenging and	To keep improving performance	Ongoing		District
priorities for the future that	robust aims for the future, which are	under BV199 and increase levels of			Services
are clear, challenging and	demonstrated in the proposals for	satisfaction with the service. BV199			Manager
robust?	the Twin Bin combined refuse and	relates to street cleansing services.			
	recycling system. This has obvious				
Is the service aiming to	benefits to the customer in that				
improve the "right things-	recycling rates will increase and				
the things that matter most	costs will be reduced.				
to users and communities -					
and to address service	There are also aims for the future to				
delivery?	join together services with a common				
	bond and focus on neighbourhoods,				
	this will improve services such as the				
	street cleaning as there will be more				
	powers to enforce laws on littering,				
	fly tipping, dog fouling, abandoned				
	vehicles and other issues.				

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
5.1.2 Are aims and future plans co-ordinated, robust and deliverable?	(E=excellent; U=uncertain) E - Plans address national and corporate priorities as well as weaknesses. The plans for the Twin Bin system are in place to improve recycling targets, which we are required to do nationally. Weaknesses such as the Green boxes used for recycling offer limited recycling capacity and the caged vehicles for the Recycling are not of the best design to recycle a range of materials.	There is a need for public consultation to show engagement with service users and utilise a wide range of research and information to understand local needs.	April 2007	practice	Implications District Services Manager / Neighbourhood Management
	There are also plans to replace the caged recycling vehicles as well as the green boxes to improve services and address national priorities. All plans have been discussed with councillors and staff to help achieve				
	consensus. Time scales and responsibilities for introduction of and completion are clear and resources to deliver these plans are identified.				
	Links between corporate aims and targets (including those related to value for money) are shown. For example, the introduction of Twin Bins will reduce refuse/ recycling costs as there will be no caged vehicles or men who operate them.				
	Street Cleansing services are improving in accordance with BV199 a, b, c and d. We are replacing five vehicles to achieve improved performance, which has been agreed by councillors.	To further investigate the contract hire of equipment to reduce down time on existing equipment which is unreliable to improve the street cleansing service and the BVPIs.	Dec 2007		Neighbourhood Management

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
5.1.3 Does it have clear and robust proposals for meeting efficiency targets and improving value for money?	E - There are clear and strong proposals for meeting efficiency and improving value for money. This can be seen in the proposed reduction of costs for refuse. These proposals are sustainable, measurable, achievable, realistic and timely. The introduction date for the new refuse Twin Bin scheme is August 2007.				
5.2 Are there arrangements and a culture in place to support continuous improvement?					
5.2.1 How effective is the leadership of the service?	E - We have an active, visible and effective management. There is strong supervision of front line services with good local knowledge and experience. There is fair access to services via a range of methods to all and there is no discrimination in the recruitment process or to service users. Management are representative of the gender, race and age of the broader community they serve.	The effective leadership may not be recognised by the work force, so action needs to be taken to convey this to the workforce.	Dec 2007		Neighbourhood Management

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
5.2.2 Are effective performance management arrangements in place to drive and monitor progress, and review impact?	U - Managers, councillors and staff at all levels will be clear about their roles in performance management once the Restructure is in place. We do have strategic targets and deadlines i.e. Twin Bin scheme. Capital resources are made available to develop services i.e. for purchase of additional bins, which will produce long term revenue savings. Regarding financial management, we have Volatile Budget Monitoring, which informs colleagues of variations in the budget. Plans are realistic about what is to be achieved in the short, medium and long term as can be demonstrated in the Twin Bin proposals. These plans are also designed to improve the environment of the area. We also have an annual review of the Risk Management strategy.	To monitor progress on effective performance management and review impact. Continual improvement of services via close monitoring of costs, benchmarking and visits to beacon authorities.	Ongoing		All staff responsible for performance management
5.2.3 Are effective performance management arrangements in place to drive and deliver improved value for money?	E - We have been successful in gaining funding from external agencies such as DEFRA which was utilised to purchase a Recycling vehicle in 2005. Any surpluses of funding have to be re-invested within the service and they are used to improve services in areas of need.	To regularly monitor costs and improve services by benchmarking and visits to beacon authorities.	Ongoing		District Services Manager

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
5.2.4 Does the service learn from high performing and other providers, user feedback and its own experience?	U - We know refuse and recycling costs are high compared to other service providers, however action plans with time scales are in place in improve performance as is described above.	To learn from high performing councils by having regular beacon authority visits and effective benchmarking taking place.	Ongoing		District Services Manager / Neighbourhood Management

KLOE - Waste Management - Does the Service have the Capacity to Improve?

KLOE reference	Current position (E=excellent; U=uncertain)	Actions required for excellence	Approx. timescale	Identified best practice	Resource Implications
6.1 Does the service have access to the appropriate skills, tools and finances to deliver improvement?	E - We have people, skills and capability to deliver service priorities with strong supervisors of services with vast local knowledge and experience of the services. ICT is used effectively to deliver service delivery and this is illustrated in the ICT Strategy, which sets out the Council's approach to using information and communication technology to deliver customer focused service objectives and improvements.	There is a need to reduce the amount of agency staff recruitment, particularly within the Refuse and Recycling services and to have an experienced workforce with knowledge of the area and work. This will be achieved with the new proposals of the Twin Bin, with the loss of the Recycling service, the operators will be joined up with the Refuse collectors. Hence the less need for agency staff.	Dec 2007		Neighbourhood Management

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
<u>6.2</u>					
Is there evidence of effective	E - We operate within a strategic HR	Needs of the service could be	Dec 2007		All Managers
financial and human	framework and have HR practices	further improved through staff			
resource planning?	that support the needs of the service	development by recommencing			
	through development and training	Personal Development Plans for			
	by addressing limitations on staff	individuals to address their needs.			
	resources such as sickness absence.				
	This is closely monitored within the	Need to gain evidence that shows	March 2007		Neighbourhood
	services. Back to Work Interviews	that staff believes they can develop			Management
	are carried out and so are Home	their skills - so need to carry out			
	Visits for the long term sick.	staff surveys.			
	_	-			
	We have maximised income and				
	been successful in securing other				
	forms of investment such as grants				
	from DEFRA and WRAP. We also				
	work with partnership authorities				
	with this such as Derwentside and				
	Teesdale authorities and other				
	organisations such as Groundwork				
	West Durham.				
	The capacity is not fully utilised by	To set up a Youth Council and			District
	ensuring that priorities are	have regular meetings with the	April 2007		Services
	mainstreamed such as social	young people. They could also			Manager
	inclusion and needs of the young	shadow councillors and staff to			
	people.	encourage their interest of local			
		Government and have their needs			
		addressed.			
		To set up customer consultation			Neighbourhood
		such as Focus Groups or customer	April 2007		Management
		questionnaires.			

KLOE reference	Current position	Actions required for excellence	Approx.	Identified best	Resource
	(E=excellent; U=uncertain)		timescale	practice	Implications
6.3 Is there a robust, modern procurement strategy to apply best practice to achieve improved value for money in priority areas, including working with partners?	E - We do not base procurement decisions on the lowest cost options but on greatest benefit to the customers, this is shown in the partnership with NEPO (North East Purchasing Organisation) and the purchase of the wheeled bins. The above example is evidence that we have also engaged effectively in strategic partnering, with evidence of improvements in services and facilities i.e. Wheeled bin scheme, wheeled bins are improved facilities to black sacks.	To fill the vacant post of Recycling Officer whose role it is to secure external funding to support services.	Dec 2007		District Services Manager
6.4 Is the service/organisation investing, and attracting inward investment appropriately to deliver improvement?	E - We secure and maximise internal/ external funding opportunities to support delivery of local services and improve value for money as is demonstrated above with the securing of grants from external funding.	To fill the vacant post of Recycling Officer whose role it is to secure external funding to support service priorities such as waste minimisation.	Dec 2007		District Services Manager

20TH SEPTEMBER 2006



Report of the Strategic Director for the Community INTERNAL COMMUNICATIONS IN THE COMMUNITY DEPARTMENT

purpose of the report

To seek approval of an internal communication system within the Department to complement corporate arrangements.

background

- At a corporate level, the Council has placed a strong emphasis on communication with employees. Communication takes on an even higher importance during times of change such as restructuring and bringing services together. At a recent seminar for employees, facilitated by KSA Consultancy for the Department, strengthening internal communication was identified as being vital to the future success of the service.
- Internal communication is a fundamental duty of managers at all levels. A successful internal communications system depends on
 - Managers spending time on making the system work and making it a priority
 - Senior managers monitoring and enforcing the system
 - Regular meetings that are minuted to provide evidence
 - Employees understanding their role
 - A two way feedback mechanism up and down the system
 - Items to be communicated coming from all levels
 - Agendas reflecting the priorities of the Council and Department as well as operational issues
 - Uniformity of application for employees who are office based, working in the community or out of depots
 - Standard agenda items such as performance

- The proposal in this report complements corporate arrangements and fits in with the corporate performance management framework. The Department will continue to contribute to and draw on corporate arrangements.
- Committee will also be aware of the importance of internal communication in CPA and service inspection. The Audit Commission expect to be able to identify a 'golden thread' between the Council's corporate plans, service plans and individual targets. An internal communication is one of the mechanisms to make these connections.

proposal

- The proposed system is shown in Annex 5. In this section, I explain the role of each part of the system from the Departmental Management Team down. It is assumed that Committee is aware of the role of Scrutiny, Committees, Council and Corporate Management Team.
- 7 External partners/customers include
 - Customer groups, sport clubs, interest groups, the Customer Panel
 - Audit Commission regulators and Government
 - Funding bodies such as Sport England
 - Dale & Valley Homes
 - Cross authority working groups
 - Trade unions and professional bodies
 - Other local authorities and statutory bodies such as Primary Care Trusts
- Any internal communication system needs to be structured. It is proposed that all employees are involved in a structured communications meeting at least monthly as a minimum standard. This includes employees based in depots working on frontline services. Minutes will be taken in a standard format, made available to participants and placed on the internal Lotus Notes software so that they are accessible to all employees. The exception to this may be those minutes that detail senior management discussions about personnel issues or commercially sensitive information.
- 9 Reports will be written in the corporate format and presented by the author. This will help with progression to Committee.
- Agendas will be open for any employee to raise or progress matters relevant to the service. However, some items will be standard to all agendas often monthly. These include:-
 - Feedback from Corporate Management Team (CMT) and the communications groups within the service
 - Performance indicators and customer feedback
 - Service plans
 - Sickness
 - Health and safety
 - Financial value for money and budgetary performance
 - Action points from Committees and preparation of future agendas
 - Policy initiatives
 - CPA, service inspection and KLOEs
 - Service innovation reports
 - Equality and diversity matters
- Employees will be encouraged to progress their views and ideas 'up' the system to Departmental Management Team (DMT). For example, a Leisure Centre Duty Officer with an idea to increase centre usage would first discuss that with their team and then prepare and present their idea to DMT and if required CMT and Committee.

- 12 Implementing this disciplined, standard approach will provide evidence for CPA and service inspection.
- Departmental Management Team is made up of the Strategic Director, Assistant Directors and policy and administrative support. It will meet fortnightly. Its agendas will reflect those of CMT. It will analyse 'high level' performance information and manage the service planning process.
- It will ensure that items for Committee have been fully considered, contain proper information and when needed have been considered by CMT. The DMT will act as the key point of contact for Councillors with 'special responsibility' such as the Committee Chairs. It will be advised by support service employees from, for example, Resource Management, who will attend regularly.
- Senior Department Management Team will meet monthly. It will be made up of senior managers at the level below Assistant Directors. This is a Key Team. It is the group of managers who will implement policy, feedback on its impact and learn from these experiences. It will be the group with accountability for performance and employee management.
- Service Management Teams are made up of those employees answerable to senior managers in a frontline supervisory capacity. Their primary role in the system is to ensure all frontline employees get regular, standardised communication meetings and that their views are feedback 'up' the system. This cannot be emphasised too strongly. Regular, comprehensive coverage of frontline employees is essential to an effective system.
- Employee teams are those groups of people who work together to deliver services. The test of the system will be whether or not these employees have an understanding of the Council's aim and their contribution to achieving them.

human resource implications

There are significant human resource benefits to an effective internal communications system. Good communication leads to more effective working, higher employee satisfaction and stronger motivation. It also takes employee time and some managers may need communications skills training.

financial implications

There are managerial time costs involved in the process that are difficult to quantify. However, there are financial benefits in getting employees to concentrate on priorities and have managed performance.

legal implications

The proposed system will help the Council communicate its legal duties, especially for health and safety, to all levels of the service.

community safety implications

There are no community safety implications directly affected by this report.

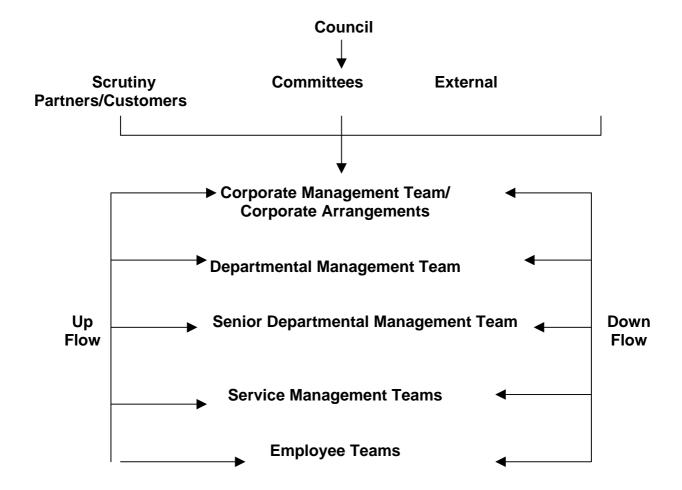
equalities implications

The proposed system will be used to communicate the Council's approach to equalities.

RECOMMENDED

1 Committee approves the proposed internal communication system outlined in this report and instructs the Strategic Director to implement it.

Officer responsible for the report Michael Laing Strategic Director for the Community Ext. 281 Author of the report Michael Laing Strategic Director for the Community Ext. 281



20TH SEPTEMBER 2006



Report of the Strategic Director for the Community **AUDIT COMMISSION – PUBLIC SPORTS AND RECREATION SERVICES (JUNE 06)**

purpose of the report

To report the Audit Commission's 'Public Sports and Recreation Services' to Committee and seek approval to hold an elected members seminar and staff seminar.

background

- The Audit Commission carried out a survey of public sports and recreation services in 2005 and early 2006. They have published their findings in a local government national report. A summary is attached at Annex 6.
- 3 The report concludes that for these services to be fit for the future improvements need to be made in
 - Assessing need;
 - Strategic planning;
 - Diversification of operational management:
 - Options appraisal; and
 - Performance management.
- The report gives management models for planning and procuring services. It uses case studies to highlight good practice. Importantly it makes the connection between the contribution of sports and recreation to CPA scores.
- The report sets out an embryonic inspection regime for sports and recreation services. Unlike some services e.g. benefits, sports and recreation services have had a light touch inspection regime. This is despite them being a discretionary service and consuming £650 million in revenue and £300 million capital nationally.

6	It is reasonable to expect any future CPA to use the report as a template against which services will be evaluated.

the position in wear valley

- 7 The main features of our current position are
 - We are a high spender on sports and recreation services;
 - Our facilities are ageing and require capital investment. This reflects the national position;
 - A number of plans and strategies have been produced on individual activities e.g. open spaces, pools, pitches etc. However we do not have a strategic plan based on a needs assessment and options appraisal:
 - We have been successful in partnership working through the Sports Action Zone and NRF. We are in the early states of examining alternative provision. However this activity is being done incrementally without a strategic context or guidance; and
 - Sports and recreation services have a high profile in the community and are valued by elected members.

elected member seminar

- 8 I would like to use the report to stimulate a discussion among elected members about what kind of sports and recreation services they would like to see in Wear Valley in the future. I believe that this would be best achieved in a members seminar that
 - Explains current levels of provision;
 - Looks at the findings of the report and its implications for Wear Valley; and
 - Asks the elected members to express their aspirations in broad strategic terms to help us develop a vision and priorities for the service.
- 9 Officers can do the first two elements. The second may be done better by an external facilitator.

presentation and communication: staff seminar

This is a vitally important area. We must avoid any suggestions that this report or any of the process will be used to close or reduce provision. To my mind the report is asking us to provide better not fewer services. Therefore I propose that we hold a seminar for staff that mirrors that for elected members with one addition. I would also ask staff to develop, with help, a performance monitoring regime and local indicators for the service based on KLOEs and the CPA cultural services block.

financial implication

Existing budgets can cover the cost of the seminars and KSA. 11

RECOMMENDED

Committee note the contents of the report and approves an elected member 1. and staff seminar

Officer responsible for the report Michael Laing

Strategic Director for the Community Ext. 281

Author of the report

Michael Laing Strategic Director for the Community

Ext. 281