

Draft County Durham and Darlington Combatting Drugs and Alcohol Outcomes and Metrics

Harm to Hope Aims		
To break the drugs supply chains	To deliver world class treatment and recovery systems	To achieve the shift in demand for recreational drugs
Lead Agency		
Durham Constabulary	Treatment Providers: Humankind (Co. Durham) & We Are With You (Darlington)	Public Health
National Outcomes and Metrics		
Reduce drug and alcohol related crime	Increase engagement in drug and alcohol treatment	Reduce drug and alcohol use
Measured by: 1. No. of neighbourhood crimes 2. No. of homicides related to drugs	Measured by: 3. Continuity of Care 4. Numbers in treatment for alcohol and drugs 5. Unmet need for drug and alcohol treatment 6. Inpatient detox uptake numbers	Measured by: 7. Estimated prevalence of opiate and/or crack cocaine use (OCU) 8. Estimated prevalence of alcohol dependency
Reduce drug and alcohol supply	Improve recovery outcomes	Reduce drug and alcohol related deaths and harm
Measured by: 9. Number of county lines closed 10. Number of moderate/major disruptions	Measured by: 12. Successful completions 13. Numbers engaged in recovery support	Measured by: 15. Deaths from drug misuse 16. Hospital admissions for drug poisoning

11. Volume and number of drug and alcohol seizures	14. Numbers in IPS (Durham only)	17. Alcohol specific deaths 18. Hospital admissions for alcohol misuse for 15-24 Year olds 19. Hospital admissions attributable to alcohol
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County Durham and Darlington Combatting Drugs and Alcohol Delivery Plan 2022-2025

The actions for the Combatting Drugs and Alcohol Partnership (CDAP) Delivery Plan are informed by priorities set out in From Harm to Hope: a 10 year drugs plan to cut crime and save lives, and recommendations made within the Combating Drugs and Alcohol Joint Needs Assessment (October 2022). Links have been made to the National Combatting Drugs Outcomes Framework and stipulated Key Performance Indicators. Actions will be underpinned by the Voice of Lived Experience engaged by the CDAP. This plan is in conjunction with a Power Bi performance dashboard [InstantAtlas Durham – Combatting Drugs and Alcohol \(durhaminsight.info\)](https://durhaminsight.info).

RED = Behind target AMBER = On target GREEN = Completed & Ongoing BLUE= Completed & Closed

Objective 1: To Break the Drugs Supply Chains						
Durham Constabulary led: Richard Allen						
Outcome 1: Reducing drug and alcohol related crime						
Task No	Action	Lead	Resources Milestone Deadlines	R A G B	How we will measure impact	Update report
1	Increasing use and scope of a Drug Testing on Arrest Service across the police force area.	Durham OPCC Stephanie Kili- Guttridge	Start of contract 01.05.24	GREEN	Total number of Required and Voluntary Assessments. Total number of harm reduction interventions (harm reduction advice, overdose management, take home naloxone kits and needle exchange	Cranstoun has been commissioned to deliver on the PCC’s contract with current mobilisation taking place. The service will be available to adults over the age of 18 who have been tested for the presence of opiates and/or cocaine for offences relating to acquisitive crime (“trigger offence”) or Domestic Abuse (with an Inspector’s

					issued, additional pathway brief interventions) Total number of onward referrals into treatment/	authority) and referred to the service for a required assessment. Humankind and With You continue to receive referrals from Required Assessments from DToA.
2	Delivery of Deferred Prosecution Programme Checkpoint to reduce reoffending and address criminogenic needs.	Durham Constabulary Adam Norris	Business as Usual service in Durham Constabulary offered by Diversion and Rehabilitation Team		Successful completions of 4 month contract. Reduction in repeat offending. Improvements in criminogenic needs.	Specialist diversion and rehabilitation workers are employed by Durham Constabulary to deliver the service. The intervention has been independently evaluated by Cambridge University, with final evaluation reports due to be published in 2024.
3	Enhance the Integrated Offender Management Offer for neighbourhood crime offenders.	Durham Constabulary and HMPPS Adam Norris and Tanya Graham	Existing resources from police and probation.		Number of offenders on the IOM Number of offenders in the fixed, flex and free cohorts Number of statutory and non-statutory offenders Number of offenders on a community sentence, licence or in prison IOM reoffending rates for the fixed, flex and free cohorts 12-month desistance rates (fixed cohort only)	Refreshed IOM strategy issued in County Durham and Darlington, with additional capacity from probation. Agreements for colocation between police offender managers and probation officers. Additional police resourcing for dedicated women's pathways offender management and youth to adult transitions offender manager.
4	Implementing the use of community sentence treatment orders (DRRs and ATRs) to engage with drug and alcohol services.	HMPPS Karen Blackburn	Existing resources from probation.		Number of ATRs, DRRs and AAMRs imposed. Percentage positive completions of ATRs, DRRs and AAMRs	New CJ workers to be more visible within the courts to encourage pre-sentence reports to include recommendations for the use of CSTRs.
5	Expand the use of electronic monitoring , and particularly GPS	HMPPS Karen Blackburn	Existing resources		Number of linked crime for those with a GPS tag.	The offender management team continues to utilise innovative tools such as sobriety tags for alcohol-related offences committed by harmful

	tagging and Alcohol Abstinence Monitoring Requirements.		from probation.			or dependent drinkers with the aim of reducing reoffending and forms part of people's rehabilitation. These tags will be used across all the offender management strands including OMU, Checkpoint and MATAAC.
6	The reducing reoffending group to review and map current criminal justice pathways for drugs and alcohol.	HMPSS Helen Kelly	Additional CJ team in Humankind		Number of criminal justice referrals into treatment.	<p>Work has commenced to map the current criminal justice pathways and service provision across Durham and Darlington. To date draft maps have been developed for adults in relation to Alcohol and Drug Misuse, and Mental Health, across custody and the community. Mapping for Employment, Training, and Education (ETE) and Youth Justice provision has commenced. Once complete a focus group will be arranged to gather service user feedback, where possible, on the participant journey. The work will highlight the commissioning arrangements for services, contract end dates where applicable, and identify any potential duplication and/or gaps in provision, to inform commissioning intentions. A final report will be produced and a resource, including a service directory, prepared for practitioner teams.</p> <p>Through the supplementary substance misuse treatment grant, additional CJ workers are employed and are based in Probation Hubs and the custody hub to improve accessibility to treatment services.</p>
7	Improve continuity of care pathways, and in particular maintaining communication for end of custody supervision license scheme for unplanned prison releases.	County Durham and Darlington Treatment Providers (Humankind & With)			Percentage of prison leavers with a continued treatment need picked up in the community within three weeks.	Robust pathways with local Drug and Alcohol services have enabled continued engagement post release. Where contingency management strategies have needed to be executed, our communication and positive relationships have allowed for this to be managed as safely and seamlessly as we can.

8	Ensure drug and alcohol pathways are maintained for young people accessing the youth justice service.	Youth Justice Service (County Durham & Darlington)	Dedicated children and young people's service		Number of children identified as having an identified need for specialist treatment/intervention to address substance misuse Number of children with planned treatment/intervention for substance misuse Percentage of children who attend treatment/intervention for substance misuse	Both youth justice services in County Durham and Darlington have pathways in place and CYP are being engaged.
Outcome 2: Reduce drug and alcohol supply						
Task No	Action	Lead	Resources Milestone Deadlines	R A G B	How we will measure impact	Update report
9	Multi-agency support to ensure data and intelligence drive illicit drug operations	Durham Constabulary			Number of intelligence submissions	Durham Constabulary has recently updated its drugs market profile 2023 to inform the force's drug strategy and 4P plan. A forcewide intelligence collection plan has been completed (Operation Pound) to understand the threat and risk associated with Western Balkan criminality and cannabis cultivation. For multiagency intelligence sharing, it is recommended to use forceintelligence@durham.pnn.police.uk . The Local Drug Information System also allows for intelligence on harmful drugs to be shared across partners and acts as an early warning system across the partnership.

10	Ongoing activity using locality level drug intelligence for targeted drug supply operations.	Durham Constabulary		<p>Number of drug supply offences</p> <p>Number of lead minor/moderate/major disruptions</p>	<p>Proactive force activity is branded under Operation Trident. Depending upon the level of tactics required force support can be obtained by the Specialist Crime Operations Unit, with regional support via the North East Regional Organised Crime Unit.</p> <p>The force undertakes OCG disruption panels which include many partner organisations, to tackle organised crime.</p>
11	Promote responsible management of licensed premises through effective implementation of the Licensing Act 2003 and best practice initiatives	Durham and Darlington Trading Standards Departments		<p>Number of licensing applications</p> <p>Number of license reviews</p> <p>Number of alcohol seizures</p>	<p>Police intelligence is used to inform alcohol licensing spot inspections, test purchases and any illicit alcohol operations.</p> <p>The licensing committee in each Local Authority is recently updating the statement of licensing policy and takes decisions on specific licence applications or issues.</p> <p>The Home Office Alcohol Policy team is carrying out a deep dive into the work being undertaken in the Durham police force area regarding violence in the night time economy, under the ARCH programme of work.</p>
12	Tackle supply chain within HMP prison system by ensuring supply and demand strategy is fully implemented	HMP Durham		Number of adjudications linked to drug supply in prison	Work is underway to pilot a recovery wing in HMP Durham
13	Focus on county lines disruptions and ensure safeguarding of vulnerable people	Durham Constabulary		Number of county lines closed	The force continues to focus on other proactive work including County Lines intensification weeks. Each month a County Lines meeting is held where intelligence relating to potential CL activity is reviewed and risk assessed. The response is graded as either RED, AMBER or GREEN.

						<p>The force, supported by funding from the National County Lines Coordination Centre, have identified and arrested a number of perpetrators involved in targeting and intimidation of young people. As well as safeguarding vulnerable children, the force carries out Operation Pester which directly engages with vulnerable drug users connected with the identified lines, making referrals to support networks and gaining valuable intelligence which in turn helps to cut off demand that drug dealers rely on. CPD and education packages have been delivered to schools and other key strategic partners. In 2023 a pilot education package relating to the harms and risks of SOC was delivered to 14 primary schools in County Durham.</p>
Objective 2: To deliver world class treatment and recovery systems						
Treatment Provider Led (Humankind/With You)						
Outcome 3: Increase engagement in drug and alcohol treatment						
Task No	Action	Lead	Resources Milestone Deadlines	R A G B	How we will measure impact	Update report
14	Ensure effective pathways to increase rapid access to specialist multi-agency support including: criminal justice mental health primary care secondary care social care housing and employment.	Humankind/ WAWY PR/GB	Pathways in place		Numbers in treatment for alcohol and drugs	Referral routes between services for both in and out of treatment are robust and regularly monitored

15	Ensuring there is continuity of care from prison into specialist treatment and recovery services.	Humankind/ WAWY PR/GB			Continuity of Care metric	
16	Targeted services inc: Women LGTBQ+ Those effected by domestic abuse	Humankind/ WAWY PR/GB	Pathways in place			Local provider services work to ensure inclusive approaches to support under represented groups.
17	Dual Diagnosis/complex needs- Ensure mental health services are engaging and working with delivery partners, especially drug treatment services, to meet service users' complex needs	Public Health JS/RO/KR/M H	ACT Staff in place		Number of referrals and numbers in treatment (NDTMS)	Local SSMTRG monies have been reprofiled to provide an Alcohol Care Team within TEWV. Work is currently being developed to embed this programme within TEWV by Humankind. ACT Navigators to be employed to begin the development of an Alcohol Care Team and forge sustainable links with FT & TEWV. Specialist alcohol nurse to support the ACT Team with hospital to community detox and to provide enhanced clinical supervision, support and guidance to staff working with individuals with alcohol issues. Durham Update: DCC's Supplementary Substance Misuse Treatment and Recovery Grant 23/24 included the continuation of one WTE Band 6 Mental Health Nurse employed by TEWV to work within the County Durham Youth Justice Service.
18	Outreach and Engagement	Humankind/ WAWY PR/GB			Numbers supported through outreach	Durham Update - A harm reduction outreach team is in place providing outreach clinics countywide targeting those outside of treatment, at risk groups and mobile needle syringe & naloxone provision. The team also engage with partners with an outreach capacity to provide training for naloxone, overdose prevention and provide information on harm reduction equipment and initiatives. Drug and alcohol specific family hub workers will be employed across North, East & South Durham to work into family hubs, identify

						potential treatment need and deliver harm reduction information advice and guidance
19	Long-acting opioid substitution	Humankind/ WAWY PR/GB			Numbers receiving Buprenorphine	Durham Update Buprenorphine to be provided on a case by case basis and support of the project in HMP Low Newton
Outcome 4: Improve recovery outcomes						
Task No	Action	Lead	Resources Milestone Deadlines	R A G B	How we will measure impact	Update report
20	Peer-led recovery support and recovery communities projects to sustain long-term recovery, increase visibility of recovery and support social integration.	Basement Project			Numbers of recovery peer supporter engaged and trained in each provider service	Durham Update: Dedicated workers will further develop and strengthen the peer led community offer across County Durham.
21	Enable greater involvement with lived experience partners	Public Health JS/RO/KR/M H				A draft lived experience framework is being explored and will be discussed by the Board
22	Better and more integrated responses to physical and mental health issues including: <ul style="list-style-type: none"> Expanding capacity for screening Improve pathways in and out of secondary care 	Public Health JS/RO/KR/M H Humankind/ WAWY PR/GB				In Durham, the Health Squad are providing Health Checks to people in supported accommodation, probation and community settings. This includes physical and mental health screening. The Drug and Alcohol Care Teams are now recruited and working in CDDFT and TEWV.
23	Local In Patient Detox Service	Public Health JS/RO/KR/M H			Numbers monitored within the contract on a quarterly basis.	For County Durham - LA4 Arrangement during 22-23 saw a marked increase in the number of people accessing IPD numbers being 71 people accessing IPD across the 4 areas. Based upon our average placement cost of £2,650 we aimed to provide 74 placements across the year to spend the allocation on bed placement. This equates to around 18 placements per quarter across the 4 areas.

						The IPD coordinator has establish relationships with each of the 4 Treatment Systems in the LA4 consortia to better understand how individuals are identified as being suitable for detox. Funding for 2023/24 has been agreed.
24	Ensure stable accommodation is provided and co-ordinated	Public Health JS/RO/KR/M H			Numbers are monitored within the contract on a quarterly basis.	Durham Update: Housing Grant & Rough Sleeper Grant has been implemented and is working with Housing Solutions and the SHIP team to engage people within supported accommodation.
25	IPS Employability programme	Public Health JS/RO/KR/M H			Numbers are monitored within the contract on a quarterly basis.	Funding for 2023/24 has been agreed.
26	Facilitating access to mutual aid	Public Health JS/RO/KR/M H			Ongoing and completed	Pathways remain in place.
27	Embedding services for those in recovery who have exited structured treatment or have never engaged	Public Health JS/RO/KR/M H			Ongoing and completed	Linked to the IPS work. Open door facility for those who may relapse/represent. Health Squad handholding treatment naïve clients into DARS in Durham.

Objective 3: To achieve the shift in demand for recreational drugs

Public health led – Jane Sunter and Mark Harrison

Outcome 5: Reduce Drug and Alcohol Use

Task No	Action	Lead	Resources Milestone Deadlines	R	How we will measure impact	Update report
				A		
				G		
				B		

28	Ensure a co-ordinated joint up approach to a multi-agency training offer is in place.	Public Health JS/RO KR/MH			Production and implementation of TNA.	Training and education is delivered by treatment services and Durham Constabulary across County Durham and Darlington.
29	Ensure a clear and effective referral mechanism in and out of treatment services is in place.	Public Health JS/RO KR/MH			Local referral pathways in place.	Referrals monitored quarterly by PH commissioners.
30	Ensure brief Intervention and advice (BIA) is embed across multi-agencies	Public Health JS/RO KR/MH			Numbers engaged	Training supports the delivery of BIA across multi agencies including GPs and pharmacies
31	MECC is embed across multi-agencies	Public Health JS/RO KR/MH			Monitored on an annual basis	Alcohol and Drug awareness MECC training is delivered across the county.
32	Workplace Health/BHAWA	Public Health JS/RO KR/MH			Ongoing rolling programme	Workplaces are supported to develop drug and alcohol policies and procedures and deliver awareness campaigns.
33	Multi-agency approach to responses to consultations and initiatives linked to affordability.	Balance North East Sue Taylor			Ongoing rolling programme	Durham Update Balance work MUP Alcohol Duty Review Labelling
34	Campaigns/lobbying All partners to uplift communication and marketing campaigns identified by the group	Balance North East Sue Taylor			Ongoing rolling programme	Durham Update: Balance Campaigns

Outcome 6: Reduce drug and alcohol related deaths and harm

Task No	Action	Lead	Resources Milestone Deadlines	R	How we will measure impact	Update report
				A		
				G		
				B		

35	Multi-agency SMRD review processes are established.	Public Health JS/RO KR/MH			Completed and ongoing	Both LAs have local arrangements to review and respond to SMRDs
36	Local Drug Information System (LDIS)	Public Health JS/RO KR/MH	LDIS Protocol		Completed and ongoing	A cross county LDIS has been developed in line with OHID guidance.
37	Ensure Naloxone is available and ready to be used in a range of settings	Public Health JS/RO KR/MH			Number of kits given out/number of replacement kits Number of people trained	DARS currently provide Naloxone to service users, family, friends and carers. Additional of peer to peer Naloxone distribution is also delivered. Provision is funded to support police administration and supply in custody suites. This includes in emergency and take home form. It is carried by police officers in an emergency response situation OST Pharmacies have also been given naloxone supplies. There are plans to extend the Naloxone programme to a wider range of providers (linked to worker engagement as above) e.g Housing, wider accomodation providers and peer-to peer distribution. A training package is delivered alongside naloxone distribution delivered by DARS and Durham Constabulary. This is regularly updated in line with emerging drug trends and responses including 2 naloxone doses being required when synthetic opioids have been used.
38	Work to understand 'near misses' associated with drug and alcohol misuse and use the intelligence to focus on preventative work in those areas and maximise opportunities for harm reduction initiatives.	Durham Constabulary -Jane Alder			NEAS location data	Durham Constabulary's drug related deaths coordinator receives ambulance data on near misses and location data on ambulance call-outs to determine patterns. This is fed into the SMRD Group for both local authority areas.
39	NSP including pharmacy provision	Humankind/ WAWY PR/GB			Metrics 5 – 8 above Numbers accessing NSP	Durham Update: Increased harm reduction for those who are accessing the service including needle exchange and the addition of harm

					<p>minimization and needle exchange in the new custody suite at Spennymoor. - supporting people on discharge from custody. Working with opiate clients specifically. Ensuring continuity of care, prescriptions, clinical appointments</p>
40	<p>Expanding capability for the testing of seized drugs. The intended outcome is to allow for more speedy testing of street seized drugs. At present the process involves sending the drugs to Eurofins which takes up valuable time</p>	<p>Durham Constabulary Jane Alder</p>			<p>Purchase of some new testing equipment and we now have 2 sites allocated within the force area.</p> <p>The equipment is currently on order, there will be no on-going costs for testing and the whole process will be under the control of the police. This will include what we test when we test it and how much we test. The obvious benefit is that a far greater amount can become subject to testing, with a much better return time on results.</p> <p>All data gathered will be, subject to the usual GDPR rules, shared with the relevant partner agencies, including the LDIS group.</p>