Corporate Overview and Scrutiny Management Board

13 February 2025



Report on the Council's use of powers under the Regulation of Investigatory Powers Act 2000 – Quarter 3 – 2024/2025

Report of Helen Bradley, Director of Legal and Democratic Services

Purpose of the Report

To inform members about the Council's use of powers under the Regulation of Investigatory Powers Act 2000 ('RIPA') during the period of 1 October 2024 and 31 December 2024 (quarter 3) to ensure that it is being used in accordance with the Council's policy.

Executive summary

- This report provides an update of the activity for quarter 3 of 2024/2025 for Durham County Council in exercising its use of powers under RIPA for Directed Surveillance (DS) and Covert Human Intelligence Surveillance (CHIS).
- The Council's Senior Responsible Officer is satisfied that the Council's use of its powers under RIPA during quarter 3 is consistent with the Council's policy.

Recommendation(s)

- 4 It is recommended that Members:
 - (i) Receive the quarterly report on the Council's use of RIPA for the period covering quarter 3 2024/2025.
 - (ii) Resolve that the powers are being used consistently with the Council's policy and that the policy remains fit for purpose.

Background

- The Regulation of Investigatory Powers Act 2000 (RIPA) enables local authorities to carry out certain types of surveillance activity provided that specified procedures are followed.
- Directed surveillance is covert surveillance that is not intrusive and is carried out in relation to a specific investigation or operation in such a manner as is likely to result in the obtaining of private information about any person (other than by way of an immediate response to events or circumstances such that it is not reasonably practicable to seek authorisation under the 2000 Act).
- 7 The Local Authority is able to rely on the information obtained from those surveillance activities within court proceedings.
- This report gives details of RIPA applications that have been authorised during quarter 3.

Quarter 3 Activity

- 9 During quarter 3 there were two directed surveillance applications and no CHIS applications presented to the Court.
- The directed surveillance applications were authorised in October 2024 and December 2024 respectively and related to the sale of illicit tobacco products.
- In respect of one of the authorisations, the directed surveillance enabled officers to identify the persons operating a store and allowed them to identify vehicles that were being used in connection with the sale of illicit tobacco products.
- The store had been divided into two separate commercial premises with separate entry points. Initially officers were only aware of one of the premises.
- The surveillance allowed officers to observe that the persons operating the store had access to both premises, which were divided by a newly built wall. A warrant of entry was obtained for the entire premises and on inspection officers removed part of the new wall to get into the second premises.
- 14 Illicit tobacco with a retail value of over £16,000 was recovered from the premises and the shop has now been closed by way of a closure order.
- The second directed surveillance authorisation was in relation to a singular retail premises.

- The surveillance enabled officers to identify how illicit tobacco was getting into the premises to be sold. Officers identified an individual and that the individual was bringing a daily amount of illicit tobacco to the premises each day in a black rucksack.
- An inspection was subsequently conducted and illicit tobacco products with a retail value of over £660 was recovered from the premises in the rucksack. The premises have also been closed by way of a closure order.
- The officer involved in the investigations commented that these results would not have been possible without the directed surveillance authorisations.
- 19 For information the comparison for the previous year in quarter 2, there was one application for a CHIS operation and no directed surveillance applications.

Background papers

None

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Appendix 1: Implications

Legal Implications

The Council's objective is to make lawful and appropriate use of surveillance techniques where required whilst complying with the provisions of the Human Rights Act 1998, in particular the provisions of Article 8 of the ECHR securing respect for an individual's (qualified) right to privacy. Quarterly oversight by the board helps secure this objective.

Finance

N/A.

Consultation

N/A.

Equality and Diversity / Public Sector Equality Duty

N/A.

Climate Change

N/A.

Human Rights

Use of investigatory powers potentially engages the Human Rights Act 1998 and in particular the qualified right to private and family life under article 8 of the European Convention. This right may only be interfered with in circumstances where it is necessary and proportionate to do so in pursuit of the public interest. Oversight by the Board of the Council's RIPA operations is designed to facilitate compliance with the Human Rights Act.

Crime and Disorder

The appropriate use of an oversight of RIPA powers will enable the Council to provide evidence to support appropriate prosecutions and tackle crime.

Staffing

Not applicable.

Accommodation

Not applicable.

Risk

An individual may complain to the Investigatory Powers Tribunal that surveillance has been unlawful. If it is found to be unlawful, it could result in financial penalties and reputational damage.

Procurement

N/A.